

U.S. Department of Justice

Office of Justice Programs
Office of Juvenile Justice and Delinquency Prevention

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office of Juvenile Justice and Delinquency Prevention</u> (OJJDP), is seeking applications for funding under its Fiscal Year (FY) 2010 Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program. This program furthers the Department's mission by providing funding for grants, resources, and accreditation for state and local Court Appointed Special Advocates programs.

OJJDP FY 2010 Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program

Eligibility

The National Court Appointed Special Advocates Association, headquartered in Seattle, WA, is the only eligible applicant for this continuation funding. (See "Eligibility," page 3.)

Deadline

Registration with OJP's <u>Grant Management System (GMS)</u> is required prior to application submission. (See "How To Apply," page 6.) All applications are due by 3:00 p.m. Eastern Time on April 12, 2010. (See "Deadlines: Registration and Application," page 3.)

Contact Information

For technical assistance with submitting an application, contact the GMS Support Hotline at 1-888-549–9901, option 3, or via e-mail to GMSHelpDesk@usdoj.gov. The GMS Support Hotline hours of operation are Monday–Friday, 6:00 a.m. to 12:00 a.m., Eastern Time.

For assistance with any other requirement of this solicitation, call Cecilia Duquela-Fuentes, Program Manager, at 202-514-9372 or e-mail her at cecilia.duquela@usdoj.gov.

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OJJDP FY 2010 Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program (CFDA # 16.756)

Overview

In fiscal year (FY) 2010, the Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program will fund a national membership, accreditation, and subgrant program for state and local CASA programs. The award for this program was made through a competitive process in 2009 for a multi-year project period with annual supplemental funding. The Office of Justice Programs determined that the project period for this program would be 3 years. FY 2010 is year 2 of the project period.

CASA programs provide timely, sensitive, and effective advocacy to abused and neglected children involved in dependency proceedings. The funding will enable the applicant to provide services to a national membership body, to implement standards for program accreditation, and to issue subgrants to qualified and certified state and local CASA organizations. This program is authorized under the Victims of Child Abuse Act, 42 U.S.C. Section 13013.

Deadlines: Registration and Application

The applicant must register with GMS prior to submitting an application. The deadline to register in GMS is 1:00 p.m. Eastern Time on April 12, 2010, and the deadline to apply for funding under this announcement is 3:00 p.m. Eastern Time on April 12, 2010, (see "How To Apply," page 6).

Eligibility

The National Court Appointed Special Advocates Association, headquartered in Seattle, WA, is the only eligible applicant for this continuation funding. (EIN 911255818).

Program-Specific Information

Purpose

The grantee will operate a national membership organization for state and local CASA programs. Specifically, the applicant will issue and oversee a subgrant process for qualified state and local CASA organizations, plan and conduct an annual membership meeting and other training conferences for member organizations, provide structure and support for establishing membership criteria and processes, develop and implement a strategic plan for the membership organization, and facilitate communication among member organizations.

Goals, Objectives, and Deliverables

The program's goal is to sustain a national membership organization for state and local CASA programs. The program's objectives are to issue subgrants to eligible state and local CASA organizations, develop and promulgate membership criteria for eligibility, disseminate information among current and potential member organizations, and facilitate communication among members. The grantee will design and implement plans to achieve the above goals and objectives through the following activities:

- developing innovative ways to identify and disseminate best practices and facilitate communication with member programs that supports effective volunteer advocacy and representation services for abused and neglected children involved in dependency proceedings
- convening a national meeting of member organizations
- conducting a national training conference and other training sessions for member organizations
- developing and implementing a strategic plan for the membership organization
- conducting site visits to member organizations to evaluate and implement standards for accreditation for member programs.

OJJDP will assign major tasks and deliverables under this solicitation, following its review of the application.

Amount and Length of Awards

OJJDP will make one award for as much as \$11 million for a 1-year period. The award will be renewable for a third year subject to performance and availability of appropriated funds and any modifications or additional requirements that may be imposed by law.

OJJDP will enter into a cooperative agreement with the applicant. In furtherance of the goals and objectives described above, OJJDP's role will include the following:

- reviewing and approving major work plans, including changes to such plans, and key decisions pertaining to project operations
- reviewing and approving major project-generated documents and materials used in the provision of project services
- providing guidance in significant project planning meetings and participating in project sponsored training events or conferences
- reviewing and approving any proposed solicitations prior to release or publication.

Budget Information

Limitation on Use of Award Funds for Employee Compensation; Waiver: No portion of any award of more than \$250,000 made under this solicitation may be used to pay total cash compensation (salary plus bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. (The 2010 salary table for SES employees is available at http://www.opm.gov/oca/10tables/indexSES.asp.) Note: A recipient may compensate an employee at a higher rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The limitation on compensation rates allowable under an award may be waived on an individual basis at the discretion of the Assistant Attorney General (AAG) for the Office of Justice Programs. An applicant that wishes to request a waiver must include a detailed justification in the budget narrative of its application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request that the applicant adjust and resubmit their budget.

The justification should include: the particular qualifications and expertise of the individual, the uniqueness of the service being provided, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work that is to be done.

Match Requirement. Match is not required for this program.

Performance Measures

To assist DOJ in fulfilling its responsibilities under the Government Performance and Results Act, P.L. 103–62, applicants who receive funding under this solicitation must provide data that measures the results of their work. Applicants must discuss in their application their methods for collecting data for performance measures. Refer to "What an Application Must Include," page 6, for additional information. Performance measures for this solicitation are as follows:

Objective	Performance Measure(s)	Data Grantee Provides
To increase the number of active local CASA programs.	Percent of new, active local CASA programs.	Number of local CASA programs active during the reporting period. Number of new local CASA programs active during the reporting period.

To enhance the matching of children to volunteer advocates.	Percent increase in the number of volunteer advocates recruited with ethnic, cultural, or racial backgrounds similar to the children that the CASA program served. Percent of new volunteer	Number of enrolled volunteer advocates with ethnic, cultural, or racial backgrounds similar to the children that the CASA program served during the reporting period. Number of new volunteer
	advocates available to serve children.	advocates available to serve children during the reporting period.
To increase the number of volunteer advocates serving children under the CASA program.	Number of volunteer advocates available to serve children during the reporting period.	
To increase the number of children receiving CASA volunteer advocacy services.	Percent of new children receiving services from CASA volunteer advocacy services.	Number of children served during the reporting period. Number of children who started receiving services during the reporting period.
	Percent of children with a current report of substantiated or indicated child abuse or neglect during the reporting period.	Number of children served during the reporting period with a current report of substantiated or indicated child abuse or neglect.
	Percent of children who exited the CASA program through reunification, adoption, or legal guardianship since the most recent admission to foster	Number of CASA youth at the time of their most recent entry into foster care that left foster care during the reporting period.
	care.	Number of CASA youth at the time of their most recent entry into foster care that left foster care during the reporting period through reunification, adoption, or legal guardianship.

For more information about OJJDP performance measures, see www.ojjdp.ncjrs.gov/grantees/pm/ or contact Janet Chiancone at janet.chiancone@usdoj.gov.

How To Apply

Applications should be submitted through <u>GMS</u>, a Web-based, data-driven system for the application, award, and management of OJP grants. Applicants should begin the process immediately to meet the GMS registration deadline, especially if this is the first time they have used the system. Complete instructions on how to register and submit an application in GMS can be found at www.oip.usdoj.gov/gmscbt/. Applicants who experience technical difficulties at any point during this process should e-mail GMSHelpDesk@usdoj.gov or call 1-888-549-9901 (option 3), Monday–Friday, 6:00 a.m. to 12:00 a.m., Eastern Time. OJJDP recommends that

applicants register as early as possible to avoid delays in submitting their applications by the deadline.

All applicants are required to complete the following steps:

- 1. Acquire a DUNS Number. An application must have a DUNS number to be submitted in GMS. The Office of Management and Budget requires that all businesses and nonprofit applicants for federal funds include a DUNS (Data Universal Numbering System) number in their application for a new award or renewal of an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and tracking entities receiving federal funds. The identifier is used to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call 1–866–705–5711 or apply online at www.dunandbradstreet.com to obtain a DUNS number. Individuals are exempt from this requirement.
- 2. Acquire or Renew Registration with the Central Contractor Registration (CCR) Database. OJP requires all applicants (other than individuals) for federal financial assistance to maintain a current registration in the CCR database to receive funding. The CCR database is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. Organizations that have previously submitted applications via Grants.gov are already registered with CCR, as it is a requirement for Grants.gov registration. Applicants must update or renew their CCR registration at least once per year to maintain an active status. Information about CCR registration procedures can be accessed at www.ccr.gov.
- 3. Acquire a GMS Username and Password. If you are a new user, select the first time user link under the sign-in box of the GMS home page to create a GMS profile. For more information on how to register in GMS, go to www.ojp.usdoj.gov/gmscbt/.
- 4. **Search for the Funding Opportunity on GMS.** After you log in to GMS or complete your GMS profile for your username and password, go to the Funding Opportunities link on the left side of the page. Select OJJDP and the OJJDP FY 10 Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program.
- 5. Select the Apply Online Button Associated with the Solicitation Title. The search results from step 4 will display the solicitation title along with the Registration and Application Deadlines for this funding opportunity. Select the Apply Online button in the Action Column to create an application in the system.
- 6. Submit an Application Addressing the Requirements Outlined in this Solicitation by Following the Directions in GMS. Once you have submitted your application, GMS will display a confirmation screen stating your submission was successful. Important: OJP urges applicants to submit their applications at least 72 hours prior to the due date.

Note: GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfq," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip."

Unforeseen GMS Technical Issues

If you experience unforeseen Grants.gov technical issues beyond your control that prevent you If you experience unforeseen GMS technical issues that prevent you from submitting your application by the deadline, you must contact OJJDP staff within 24 hours after the deadline and request approval to submit your application. At that time, OJJDP staff will require you to e-mail the complete grant application, your DUNS number, and a GMS Help Desk tracking number(s). After OJJDP reviews the information you submit and contacts the GMS Helpdesk to validate the technical issues you reported, OJJDP will contact you to inform you whether your request to submit a late application has been approved. If the technical issues you reported cannot be validated, OJJDP will reject your application for failing to meet the deadline.

To ensure a fair competition for limited discretionary funds, the following conditions are not valid reasons to permit late submissions: (1) failure to begin the registration process in sufficient time; (2) failure to follow GMS instructions on how to register and apply as posted on its Web site; (3) failure to follow all of the instructions in the solicitation; and (4) technical issues experienced with the applicant's computer or information technology environment.

Notifications regarding known technical problems with GMS are posted on the OJP funding Web page (www.ojp.usdoj.gov/funding/solicitations.htm).

What an Application Must Include

OJP recommends using appropriately descriptive file names (e.g., "Program Narrative," "Budget and Budget Narrative," "Timelines," "Memoranda of Understanding," "Resumés") for all required attachments. Where resumés are required, OJP recommends that all resumés be included in a single file.

Standard Form-424

See www.or.grants.gov/assets/SF424Instructions.pdf for instructions on how to complete your SF-424. If the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable) in the Type of Applicant 1 data field. For-profit applicants also may select additional applicable categories (e.g., "Private Institution of Higher Education").

Program Narrative

Applicants must submit a program narrative that presents a detailed description of the purpose, goals, objectives, strategies, design, and management of the proposed program. The program narrative must be double-spaced with 1-inch margins, not exceeding 30 pages of 8½ by 11 inches, and use a standard 12-point font, preferably Times New Roman. Pages must be numbered "1 of 30," etc. The project abstract, tables, charts, pictures, etc., including all captions, legends, keys, subtext, etc., may be single-spaced, and will count in the 30-page limit. Material required under the "Budget and Budget Narrative" and "Other Attachments" sections will not count toward the program narrative page count. OJJDP may reject applications that are incomplete, do not respond to the scope of the solicitation, or fail to comply with ALL format requirements.

The program narrative must address the following selection criteria: (1) statement of the problem/program narrative, (2) impact/outcomes and evaluation/performance measures, (3)

project/program design and implementation, and (4) capabilities/competencies. The connections between and among each of these sections must be clearly delineated. For example, the goals and objectives must derive directly from the problems to be addressed. Similarly, the project design section must clearly explain how the program's structure and activities will accomplish the goals and objectives identified in the previous section.

• Statement of the Problem/Program Narrative

Applicants must briefly describe the nature and scope of the problem that the program will address (e.g., gang activity, underage drinking, drug abuse, truancy, youth employment, school performance, etc.). The applicant should use data to provide evidence that the problem exists, demonstrate the size and scope of the problem, and document the effects of the problem on the target population and the larger community. Applicants should describe any previous or current attempts to address the problem.

Applicants should describe any research or evaluation studies that relate to the problem and contribute to the applicant's understanding of its causes and potential solutions. While OJJDP expects applicants to review the research literature for relevant studies, they should also explore whether unpublished local sources of research or evaluation data are available.

Project Abstract. A project abstract must be included as the first page of the Program Narrative, and is included in the page limitation specified above. It must not exceed 200 words and briefly describe the project's purpose, identify the population to be served, and summarize the activities that will be implemented to achieve the project's goals and objectives. These goals and objectives must focus on short-term and intermediate outcomes (see "Performance Measures Requirements," below). The abstract must describe how progress towards these goals will be measured.

• Performance Measures Requirements

Applicants must describe the goals of the proposed program and identify its objectives. When formulating the program's goals and objectives, applicants must be cognizant of the performance measures that will be required of successful applicants.

Goals. Applicants must describe the program's intent to change, reduce, or eliminate the problem noted in the previous section and outline the project's goals.

Program Objectives. Applicants must explain how the program will accomplish its goals. Objectives are specific, quantifiable statements of the project's desired results. The applicant must clearly link objectives to the problem identified in the preceding section, and they must be measurable.

Performance Measures. Award recipients are required to report data in support of mandated performance measures for this solicitation (see "Performance Measures," page 5.) Applicants must describe the steps they will take to assemble the information needed to comply with OJJDP's performance measures reporting requirements. Award recipients will be encouraged to use information from existing program records to fulfill performance measures reporting requirements, rather than initiating new data collection activities for this purpose. To ensure confidentiality of program records, award recipients will also be required to submit a completed Privacy Certificate post-award. (See www.ojjdp.ncjrs.gov/grantees/pm/faq.html for more Information).

Project/Program Design and Implementation

Applicants must detail how the project will operate throughout the funding period and describe the strategies that they will use to achieve the goals and objectives identified in the previous section. OJJDP encourages applicants to select evidence-based practices for their programs and adopt a project design that will facilitate the gathering of data on the required performance measures.

This section should also include details regarding any leveraged resources (cash or in-kind) from local sources to support the project and discuss plans for sustainability beyond the grant period.

Applicants should identify any other federal, state, or private foundation grants that serve the same local area and target population.

Capabilities/Competencies

Applicants must describe the roles and responsibilities of project staff and explain the program's organizational structure and operations.

This section of the program narrative must describe how the applicant will manage and staff the project. The applicant must clearly and evidently connect the management and staffing patterns to the project design described in the previous section. This section must describe the experience and capability of the applicant's organization and any contractors that will be used to effectively implement and manage this effort and its associated federal funding, highlighting any previous experience implementing projects of similar design or magnitude.

Budget and Budget Narrative

Applicants must provide a budget that (1) is complete, allowable, and cost effective in relation to the proposed activities; (2) shows the cost calculations demonstrating how the applicant arrived at the total amount requested; and (3) provides a brief supporting narrative to link costs with project activities. The budget should cover the entire award period.

Budget Worksheet

The worksheet must provide the detailed computation for each budget line item, listing the cost of each item and showing how it was calculated. For example, costs for personnel must show the annual salary rate and the percentage of time devoted to the project for each employee paid through grant funds. The budget worksheet must present a complete and detailed itemization of all proposed costs.

A sample budget worksheet can be found at www.ojp.gov/funding/forms/budget_detail.pdf. If you submit a different format, the applicant must include the budget categories as listed in the sample budget worksheet.

• Budget Narrative

The budget narrative must describe each budget item and relate it to the appropriate project activity. It must closely follow the content of the budget worksheet and justify all proposed costs listed in the budget worksheet (particularly supplies, travel, and equipment) and demonstrate that they are reasonable. In the budget narrative, applicants must explain how they calculated fringe benefits, how they estimated travel costs, why they must purchase particular items of equipment or supplies, and how they calculated overhead or indirect costs, if applicable.

Consult the OJP Financial Guide (www.oip.gov/financialguide/index.htm) for questions pertaining to budget including allowable and unallowable costs at.

Indirect Cost Rate Agreement

Applicants that would like to establish a federally negotiated indirect cost rate must submit a proposal to their cognizant federal agency. Generally, the cognizant federal agency is the agency that provides the preponderance of direct federal funding. This can be determined by reviewing an organization's schedule of federal financial assistance. If DOJ is your cognizant federal agency, obtain information needed to submit an indirect cost rate proposal at www.oip.usdoj.gov/funding/pdfs/indirect_costs.pdf.

Plan for Collecting the Data Required for Performance Measures. (See "Performance Measures," page 5.)

Review Process

OJP is committed to ensuring a fair and open process for awarding grants. OJJDP reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with basic minimum program or legislative requirements as stated in the solicitation (including, but not limited to, requirements as to timeliness, proper format, and responsiveness to the scope of the solicitation).

Absent explicit statutory authorization or written delegation of authority to the contrary, the Assistant Attorney General will make all final grant award decisions.

Additional Requirements

Applicants selected for awards must agree to comply with additional legal requirements upon acceptance of an award. We strongly encourage you to review the information pertaining to these additional requirements prior to submitting your application. Additional information for each can be found at www.oip.usdoj.gov/funding/other-requirements.htm.

- Civil Rights Compliance
- Faith-Based and Other Community Organizations
- Confidentiality and Human Subjects Protection (if applicable)
- Anti-Lobbying Act

- Financial and Government Audit Requirements
- National Environmental Policy Act (NEPA) (if applicable)
- DOJ Information Technology Standards (if applicable)
- Single Point of Contact Review
- Nonsupplanting of State or Local Funds
- Criminal Penalty for False Statements
- Compliance with Office of Justice Programs Financial Guide
- Suspension or Termination of Funding
- Nonprofit Organizations
- For-Profit Organizations
- Government Performance and Results Act (GPRA)
- Rights in Intellectual Property
- Federal Funding Accountability and Transparency Act (FFATA) of 2006
- Awards in excess of \$5,000,000–federal taxes certification requirement.

Appendix: Application Checklist

OJJDP FY 2010 Court Appointed Special Advocates (CASA) Membership and Accreditation Continuation Program

Before submitting your application, please address the following:

Eligibility
The amount requested does not exceed \$11 million.
The application contains:
Statement of the Problem/Program
Project Design and Implementation
Capabilities/Competencies
Budget Narrative
Budget Detail Worksheet
Performance Measures Requirements
Program Narrative/Abstract Format
Double-spaced
12-point Standard Font
1" Standard Margins
Narrative is 30 pages or less.
Other Required Components
Standard-424 Form
DUNS Number
Project Timeline
Position Descriptions
Letters of Support
Certifications