

Review of the Internet Crimes Against Children Task Force Program

Interim Report to the Attorney General
Fiscal Years 2010 and 2011



U.S. Department of Justice
Office of Justice Programs
Office of Juvenile Justice and Delinquency Prevention

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Background

The Internet Crimes Against Children (ICAC) Task Force Program has been protecting American children since 1998.¹ The ICAC program is a national network of 61 coordinated task forces representing more than 3,000 federal, state, local, and tribal law enforcement and prosecutorial agencies. These agencies engage in investigations, forensic examinations, and prosecutions related to technology-facilitated sexual exploitation of children and Internet crimes against children. Additionally, the task forces provide forensic and investigative technical assistance to law enforcement and prosecutors as well as educational information to parents, educators, prosecutors, law enforcement, and others concerned with child victimization.

By helping state, local, and tribal law enforcement agencies develop effective and sustainable responses to online child victimization and child pornography, the Office of Juvenile Justice and Delinquency Prevention (OJJDP) and the ICAC program have built capacity at the local level to address ICAC-related offenses.

Purpose of the Report

The Providing Resources, Officers, and Technology to Eradicate Cyber Threats to Our Children (PROTECT) Act of 2008 (P.L. 110–401, codified at 42 USC 17601, et seq.), Title I, Section 106 (d) (1), calls for OJJDP to regularly review the ICAC program and to submit its review to the Attorney General on an annual basis.

OJJDP made the first awards to ICAC task forces following the guidance of the PROTECT Act in July 2009. The PROTECT Act defined specific data elements to be included in the annual review that ICAC program data collection had not previously captured. These new data elements were recorded beginning July 1, 2009. This interim report will feature data covering fiscal years (FYs) 2010 and 2011 and is intended to provide a summary of the ICAC program's statistical accomplishments. OJJDP will prepare and submit an FY 2012 ICAC Report to the Attorney General in the first quarter of 2013; it will include a 3-year analysis (FYs 2010 to 2012) of the ICAC program. This analysis will include an examination of statistical accomplishments and trend analysis for the ICAC program as well as a review of individual task force reporting. The data in this interim report come from required monthly data submissions to OJJDP from the state and local ICAC task forces.

Purpose and Accomplishments of the ICAC Program

The ICAC program maintains and expands state and regional ICAC task forces to address technology-facilitated child exploitation. These task forces work collaboratively as a national network of law enforcement and prosecutorial agencies that prevent, interdict, and investigate Internet crimes against children. The program requires existing task forces to develop multijurisdictional, multiagency responses to such offenses by providing funding and other

¹ From 1998 to 2010, Congress appropriated funding to support the program under the Missing Children's Assistance Program administered by the Office of Juvenile Justice and Delinquency Prevention.

support to state and local law enforcement agencies to help them acquire the necessary knowledge, personnel, and equipment. Program accomplishments include:

- Since 2000, the ICAC task forces have reviewed 324,474 complaints of alleged child sexual victimization, resulting in the arrest of approximately 33,541 individuals.
- Since the ICAC program began in 1998, approximately 280,000 law enforcement officers, prosecutors, and other professionals have been trained throughout the United States.
- In FYs 2010 and 2011, the ICAC program initiated approximately 65,857 investigations and conducted 79,632 forensic examinations, identifying 2,965 real children who were victims of some form of abuse and neglect.
- In FYs 2010 and 2011, the ICAC program made more than 62,906 training contacts with law enforcement personnel and 5,381 training contacts with prosecutors.
- In FYs 2010 and 2011, the ICAC task forces arrested 11,206 individuals.

Table 1 describes the accomplishments reported by the 61 ICAC task forces in FYs 2010 and 2011.

Table 1: FY 2010 and FY 2011 ICAC Task Force Performance Data

Outcome	FY 2010 Measure	FY 2011 Measure	Definition
Traveler complaints documented	1,110	1,354	An investigation which involves the transport of at least one individual for the purpose of sexual contact with a minor.
Enticement complaints documented	5,482	4,688	The unlawful solicitation of a minor by any means for unlawful sexual contact.
Obscenity complaints documented	3,700	3,455	Any lewd or lascivious act directed towards a minor in violation of state or federal statute, not meeting the criteria of enticement or traveler above.
Commercial sexual exploitation of children complaints documented	458	1,493	Any minor who is persuaded, encouraged, enticed, or compelled into sexual contact or sexual conduct for a fee in violation of state or federal statute.
Child pornography complaints documented	25,013	30,208	The creation, transfer, or possession of any visual depiction of a child in violation of state or federal statute.
Total Documented Complaints Reviewed	35,763	41,198	A complaint is information reviewed to determine investigative merit. Complaints can be submitted through a variety of sources, to include:

Outcome	FY 2010 Measure	FY 2011 Measure	Definition
			CyberTips, law enforcement referrals, citizen complaints, or undercover activity.
Arrests made	5,387	5,819	Physical detention of an individual.
CyberTips received	23,314	31,630	Number of CyberTips received from NCMEC.
Affiliate agencies added	434	292	Affiliate agencies added to the task force via a signing of a Memorandum of Agreement or Understanding.

Source: Reports from ICAC task forces

In 2009, OJJDP issued the first continuation funding solicitation for the ICAC task forces as a program following the guidelines in the PROTECT Act. Since that time, the funding solicitations included language from the Act describing the functions and responsibilities of the ICAC task forces and their data reporting responsibilities. Section 103 of the Act states that “ICAC task forces are dedicated to the following”:

- Increasing the capabilities of state and local law enforcement officers in the detection, investigation, and apprehension of Internet crimes against children offenses or offenders, including technology-facilitated child exploitation offenses.
- Conducting proactive and reactive Internet crimes against children investigations.
- Providing training and technical assistance to ICAC task forces and other federal, state, and local law enforcement agencies in the areas of investigations, forensics, prosecution, community outreach, and capacity building, using recognized experts to assist in the development and delivery of training programs.
- Increasing the number of Internet crimes against children offenses being investigated and prosecuted in both federal and state courts.
- Creating a multiagency task force response to Internet crimes against children offenses within each state.
- Participating in the Department of Justice's Project Safe Childhood initiative, the purpose of which is to combat technology-facilitated sexual exploitation crimes against children.
- Enhancing nationwide responses to Internet crimes against children, including assisting other ICAC task forces and other federal, state, and local agencies with Internet crimes against children investigations and prosecutions.
- Developing and delivering Internet crimes against children public awareness and prevention programs.

- Participating in such other activities, both proactive and reactive, that will enhance investigations and prosecutions of Internet crimes against children.

Number and Location of ICAC Task Forces

When the PROTECT Act was passed, there were 59 ICAC task forces serving all 50 states and the District of Columbia. OJJDP selected each of these task forces through a series of competitive requests for proposals issued between 1998 and 2007. In 2009, two additional regional ICAC task forces were competitively awarded to serve the New York City and Houston, Texas, metropolitan areas, bringing the total number of task forces to 61. Figure 1 and table 2 show the task force agencies and their locations. In FY 2010, the Minnesota regional ICAC task force was re-competed and awarded to the Minnesota Department of Public Safety. In FY 2011, the Missouri ICAC was re-competed and awarded to the St. Charles County Sheriff’s Office.

Figure 1: Location of ICAC Task Force Agencies

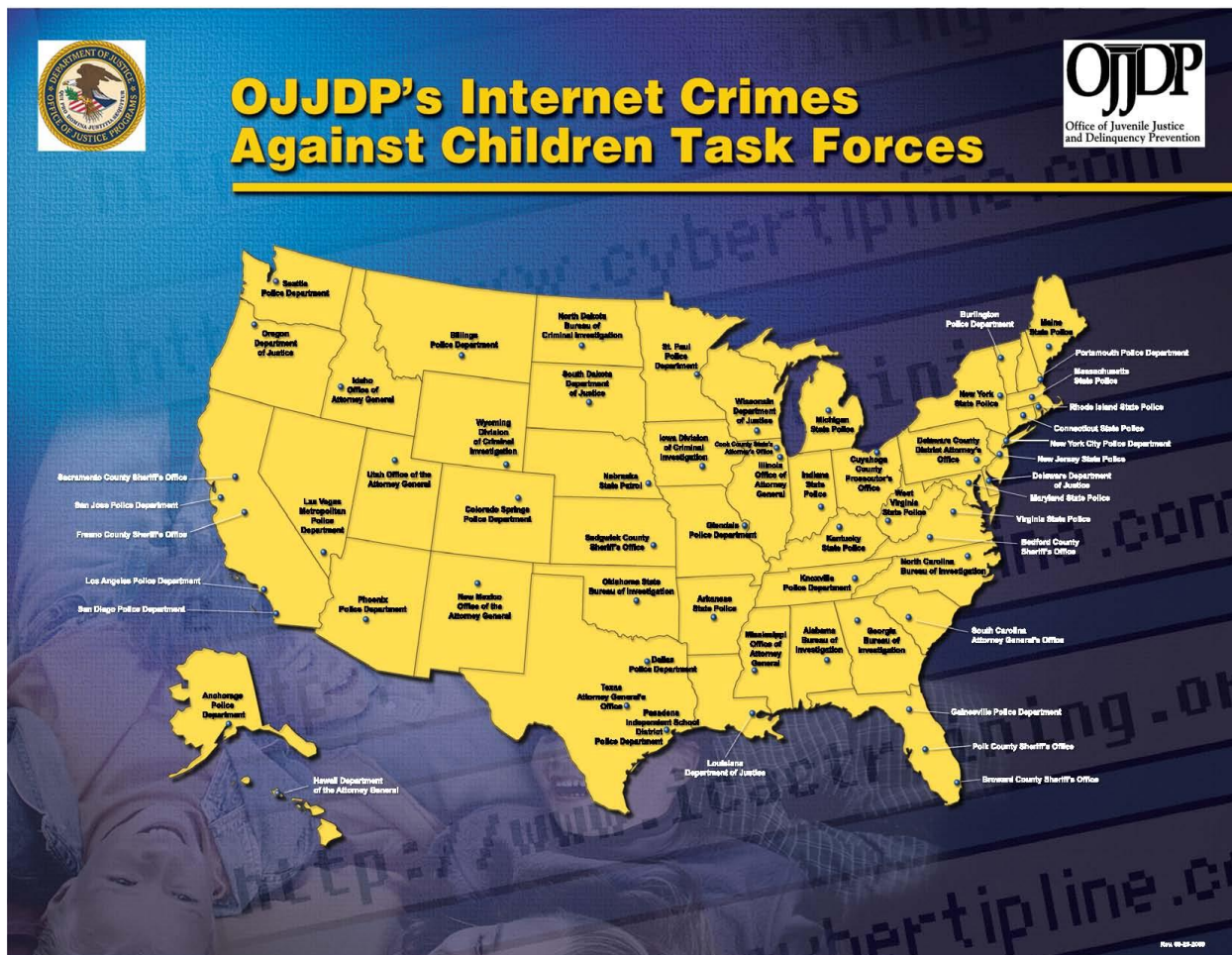


Table 2: Location of ICAC Task Force Agencies

State	Task Force Agency	State	Task Force Agency
AL	Alabama Bureau of Investigation	MO	Glendale Police Department
AK	Anchorage Police Department	MO	St. Charles County Sheriff's Office
AZ	Phoenix Police Department	MT	Billings Police Department
AR	Arkansas State Police	NE	Nebraska State Patrol
CA	Fresno County Sheriff's Office	NV	Las Vegas Metropolitan Police Department
CA	Los Angeles Police Department	NH	Portsmouth Police Department
CA	Sacramento County Sheriff's Office	NJ	New Jersey State Police
CA	San Diego Police Department	NM	New Mexico Attorney General's Office
CA	San Jose Police Department	NY	New York City Police Department
CO	Colorado Springs Police Department	NY	New York State Police
CT	Connecticut State Police	NC	North Carolina State Bureau of Investigation
DE	Delaware Department of Justice	ND	North Dakota Bureau of Criminal Investigation
FL	Broward County Sheriff's Office	OH	Cuyahoga County Prosecutor's Office
FL	Gainesville Police Department	OK	Oklahoma State Bureau of Investigation
FL	Polk County Sheriff's Office	OR	Oregon Department of Justice
GA	Georgia Bureau of Investigation	PA	Delaware County District Attorney's Office
HI	Hawaii Department of the Attorney General	RI	Rhode Island State Police
ID	Idaho Office of the Attorney General	SC	South Carolina Attorney General's Office
IL	Cook County State's Attorney's Office	SD	South Dakota Division of Criminal Investigation
IL	Illinois Office of the Attorney General	TN	Knoxville Police Department
IN	Indiana State Police	TX	Dallas Police Department
IA	Iowa Division of Criminal Investigation	TX	Office of the Attorney General of Texas
KS	Sedgwick County Sheriff's Office	TX	Pasadena Independent School District Police Department
KY	Kentucky State Police	UT	Utah Office of the Attorney General
LA	Louisiana Department of Justice	VT	Burlington Police Department
ME	Maine State Police	VA	Bedford County Sheriff's Office
MD	Maryland State Police	VA	Virginia State Police
MA	Massachusetts State Police	WA	Seattle Police Department
MI	Michigan State Police	WV	West Virginia State Police
MN	Minnesota Department of Public Safety	WI	Wisconsin Department of Justice
MS	Mississippi Office of the Attorney General	WY	Wyoming Division of Criminal Investigation

Source: Office of Juvenile Justice and Delinquency Prevention

Federal Grants Awarded to Each Task Force

Following the guidance of the PROTECT Act, the ICAC program follows a 12-month funding cycle with annual budget formulas derived to allocate funding to each of the task forces.

Table 2: Federal Grants to ICAC Task Force Agencies

State	Agency	FY 2010 Funding	FY 2011 Funding
AL	Alabama Bureau of Investigation	\$295,777	\$317,848
AK	Anchorage Police Department	\$219,103	\$222,663
AZ	Phoenix Police Department	\$357,900	\$362,527
AR	Arkansas State Police	\$292,419	\$297,128
CA	San Jose Police Department	\$355,102	\$392,960
CA	San Diego Police Department	\$320,403	\$354,109
CA	Fresno County Sheriff's Office	\$268,353	\$293,890
CA	Los Angeles Police Department	\$575,051	\$622,829
CA	Sacramento County Sheriff's Office	\$315,925	\$340,511
CO	Colorado Springs Police Department	\$317,604	\$328,856
CT	Connecticut State Police	\$268,353	\$278,997
DE	Delaware Department of Justice	\$214,625	\$224,606
FL	Broward County Sheriff's Office	\$379,168	\$391,665
FL	Gainesville Police Department	\$318,164	\$330,799
FL	Polk County Sheriff's Office	\$380,287	\$393,608
GA	Georgia Bureau of Investigation	\$409,390	\$447,352
HI	Hawaii Department of the Attorney General	\$223,580	\$233,023
ID	Idaho Office of the Attorney General	\$226,378	\$233,671
IL	Illinois Office of the Attorney General	\$388,682	\$386,485
IL	Cook County State's Attorney's Office	\$296,897	\$319,143
IN	Indiana State Police	\$341,670	\$359,289
IA	Iowa Division of Criminal Investigation	\$279,547	\$284,177
KS	Sedgwick County Sheriff's Office	\$255,481	\$271,874
KY	Kentucky State Police	\$305,292	\$317,848
LA	Louisiana Department of Justice	\$292,979	\$310,078
ME	Maine State Police	\$231,415	\$233,023
MD	Maryland State Police	\$301,374	\$318,496
MA	Massachusetts State Police	\$341,670	\$362,527
MI	Michigan State Police	\$459,200	\$494,621
MN	Minnesota Department of Public Safety	N/A	\$326,913
MN	St. Paul Police Department	\$318,724	N/A
MS	Mississippi Office of the Attorney General	\$247,646	\$267,989
MO	Glendale Police Department	\$332,715	N/A
MO	St. Charles County	N/A	\$335,331
MT	Billings Police Department	\$220,782	\$225,253
NE	Nebraska State Patrol	\$244,288	\$249,859
NV	Las Vegas Metropolitan Police Department	\$261,078	\$273,817

State	Agency	FY 2010 Funding	FY 2011 Funding
NH	Portsmouth Police Department	\$226,938	\$234,318
NJ	New Jersey State Police	\$379,727	\$396,198
NM	New Mexico Attorney General's Office	\$256,041	\$254,391
NY	New York State Police	\$431,217	\$458,360
NY	New York City Police Department	\$371,332	\$381,305
NC	North Carolina State Bureau of Investigation	\$388,682	\$403,968
ND	North Dakota Bureau of Criminal Investigation	\$204,551	\$216,188
OH	Cuyahoga County Prosecutor's Office	\$446,887	\$477,138
OK	Oklahoma State Bureau of Investigation	\$286,823	\$293,243
OR	Oregon Department of Justice	\$301,374	\$321,086
PA	Delaware County District Attorney's Office	\$450,805	\$466,130
RI	Rhode Island State Police	\$216,304	\$224,606
SC	South Carolina Attorney General's Office	\$305,851	\$315,258
SD	South Dakota Division of Criminal Investigation	\$215,185	\$218,130
TN	Knoxville Police Department	\$341,670	\$361,879
TX	Dallas Police Department	\$390,921	\$433,106
TX	Pasadena Independent School District Police Department	\$364,616	\$405,911
TX	Office of the Attorney General of Texas	\$351,184	\$387,780
UT	Utah Office of the Attorney General	\$263,316	\$271,874
VT	Burlington Police Department	\$214,066	\$222,016
VA	Bedford County Sheriff's Office	\$305,292	\$325,618
VA	Virginia State Police	\$277,868	\$296,480
WA	Seattle Police Department	\$355,662	\$384,543
WV	West Virginia State Police	\$238,691	\$251,154
WI	Wisconsin Department of Justice	\$342,230	\$373,535
WY	Wyoming Division of Criminal Investigation	\$212,387	\$222,016

Source: Office of Juvenile Justice and Delinquency Prevention

Affiliate Law Enforcement Agencies and Other Partners

In FYs 2010 and 2011, the ICAC task forces reported more than 3,000 federal, state, local, and tribal law enforcement and prosecutorial agencies as affiliates. Additionally, several ICAC task forces partnered with nongovernmental organizations to support the implementation of ICAC-related activities.

Number of Documented Complaints

In FYs 2010 and 2011, the 76,961 (35,763 in 2010 and 41,198 in 2011) complaints that the 61 ICAC task forces reviewed resulted in 11,206 (5,387 in 2010 and 5,819 in 2011) arrests. Table 3 presents the type and number of complaints the task forces received and reviewed for each fiscal year discussed.

Table 3: FY 2010 Documented Complaints by Type

Documented Complaints by Type	FY 2010 Number of Complaints	FY 2011 Number of Complaints
Traveler	1,110	1,354
Enticement	5,482	4,688
Obscenity Directed to Minors	3,700	3,455
Commercial Sexual Exploitation of a Child	458	1,493
Child Pornography - Manufacture	2,309	3,975
Child Pornography - Distribution	9,500	11,341
Child Pornography - Possession	13,204	14,892

Source: Reports from ICAC task forces

Table 4: FY 2010 Case Referrals to Other Law Enforcement Agencies for Investigation

Referral Agency Type	FY 2010 Number of Case Referrals	FY 2011 Number of Case Referrals
Federal	1,156	1,347
State	2,741	3,270
Local	4,129	5,234

Source: Reports from ICAC task forces

Referrals to U.S. Attorneys for Prosecution

Table 5: FY 2010 and FY 2011 Referrals to U.S. Attorneys

Referrals to U.S. Attorneys	FY 2010 Number of Cases	FY 2011 Number of Cases
Submitted for Federal Prosecution	1,410	1,409
Accepted for Federal Prosecution	1,040	1,223

Source: Reports from ICAC task forces

Investigative Technical Assistance Provided by ICAC Task Forces

In FYs 2010 and 2011, ICAC task forces reported providing 54,329 (24,358 in 2010 and 29,971 in 2011) instances of investigative technical support to both affiliate and nonaffiliate agencies in furtherance of an ICAC-related investigation. An instance of technical support is logged when assistance is provided to another task force or agency in furtherance of an ICAC-related case. For the years reported, ICAC task forces reported completion of more than 78,632 (33,055 in 2010 and 45,577 in 2011) forensic exams.

Community Outreach and Education Provided by ICAC Task Forces

In FYs 2010 and 2011, ICAC task forces facilitated over 22,610 presentations reaching over 2.3 million individuals. ICAC outreach efforts include identifying youth-serving stakeholders such as schools and afterschool programs/organizations (e.g., Boys & Girls Clubs of America, Girl Scouts/Boy Scouts, and YMCA/YWCA). Reported activities include presentations for parents, youth, and community members led by ICAC task force representatives; train-the-trainer workshops for school resource officers and youth development workers; and pass-through grants to support implementation of Internet safety and cyber responsibility education efforts. Some ICAC task forces collaborated with local nonprofit organizations (e.g., Nevada Child Seekers, Texas Center for the Missing, Missouri KidsFirst) to deliver prevention and awareness messages to youth and community members, thereby expanding the capacity and reach of the ICAC program.

In addition, ICAC task forces coordinated the dissemination of Internet safety messages and materials at more than 1,800 public events. These activities included displaying Internet safety and cyber responsibility messages on electronic billboards at major/minor league baseball games, NASCAR and other sporting events, movie theater screens, and along major roadways. In addition, materials were distributed at state fairs.

ICAC task forces also continued to build on public-private partnerships with corporate entities located within each service area (e.g., Comcast (Philadelphia, PA/New Jersey ICAC), Build a Bear (St. Louis, MO ICAC)).

These efforts will continue to be coordinated with federal, state, local, and tribal affiliates and other partners.

ICAC Task Force Profiles

Section 106 (d) (1) of the Act calls for each state or local task force receiving ICAC funding to report annually to the Attorney General. Appendix A provides individual task force performance data for FYs 2010 and 2011.

APPENDIX A

Individual ICAC Task Force Profiles
(See Attachment)

Appendix B

ICAC Monthly Reporting Definitions
(See Attachment)