

70

HOUSE OF REPRESENTATIVES

HEARINGS

BEFORE THE COMMITTEE

on

RULES

H. Res. 70
H. R. 6111

Washington, D. C.

Wednesday, May 18, 1977

Official Reporters to Committees

chas

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* * * ATTENTION - SPECIAL MESSAGE * * *
- WHEN EDITING IS COMPLETE, PLEASE CALL 5-6652 FOR
COURIER PICK-UP OF THE TRANSCRIPT FOR COMPUTER CORRECTION

1 H.R. 6111
2 Education and Labor
3 The Juvenile Justice and Delinquency Prevention Amendments
4 of 1977
5 H.Res. 70
6 Rules
7 To Establish a Select Committee on Population

8 WEDNESDAY, MAY 18, 1977
9 House of Representatives
10 Committee on Rules
11 Washington, D. C.
12

13 The committee met, pursuant to notice, at 10:48 a.m., in
14 Room H-313, Capitol Building, the Hon. James J. Delaney
15 (chairman of the committee) presiding.

16 Present: Representatives Delaney, Bolling, Sisk, Young,
17 Pepper, Murphy, Long, Moakley, Meeds, Chisholm, Quillen,
18 Latta and Lott.

19 Also present: Philip R. Collins, Chief Counsel and Staff
20 Director, and William D. Crosby, Jr., Minority Counsel.

21

22 Chairman Delaney. The committee will come to order.

23 I notice we have ten witnesses on H.Res. 70.

24 We will take H.R. 6111 first, I understand that is very
25 short.

26 [The resolution and report follow:]

27

28 Chairman Delaney. The chair recognizes Ike Andrews.

29

30 STATEMENT OF HON. IKE F. ANDREWS, A REPRESENTATIVE IN

31 CONGRESS FROM THE STATE OF NORTH CAROLINA

32

33 Mr. Andrews. Thank you, Mr. Chairman. May I say, Mr.

34 Goodling, one of our good Republican members, was to be here

35 and he may join us later. Right now, he is involved in

36 hearings as to the School Lunch Program.

37 As Chairman of the Subcommittee on Economic Opportunity, I

38 am pleased to report that H.R. 6111, the Juvenile Justice

39 and Delinquency Prevention Amendments of 1977, was ordered

40 favorably reported by the Committee on Education and Labor

41 on May 5, 1977, by a vote of 34 to 0. As the vote
42 indicates, this bill enjoys broad bipartisan support.

43 Briefly, H.R. 6111 would extend the Juvenile Justice and
44 Delinquency Prevention Act of 1974 for three additional
45 years. It would authorize \$125 million for fiscal year 1978
46 and such sums as are necessary for the fiscal years 1979 and
47 1980.

48 H.R. 6111 makes significant changes in the provisions
49 relating to federal assistance for state and local programs.

50 Additional flexibility and clarification are provided to
51 state requirements that juvenile status offenders,
52 dependent, and neglected children not be placed in juvenile
53 detention or correctional facilities. The bill, as amended,
54 requires that within three years of a state's participation
55 in a formula grant program, 75 percent of those juveniles
56 who are so classified must be removed from such facilities.
57 Provisions are also made so that the Administrator can grant
58 a waiver to those states who have commitments to fully
59 comply with the requirement within an additional two years.

60 Federal assistance to states, local governments and

61 private non-profit agencies would be authorized at 100
62 percent of the approved costs with the provision that no
63 federal assistance may be utilized for planning or for
64 services related to the preparation, administration, or
65 promotion of the comprehensive plan. H.R. 6111 provides
66 that no more than 20 percent of the funds available shall be
67 used for special emphasis discretionary grants. These
68 provisions, taken together, should result in more juvenile
69 justice funds reaching service delivery programs.

70 H.R. 6111 makes a number of new special emphasis program
71 areas available for discretionary funding. Of particular
72 interest among these is one intended to develop and
73 implement programs relating to juvenile delinquency and
74 learning disabilities. This addition reflects the concern
75 and interest expressed in a bill introduced by Congressman
76 Pepper and incorporated into H.R. 6111.

77 Finally, H.R. 6111 would extend and amend Title III of the
78 1974 act, the Runaway Youth Act, for three years and would
79 authorize \$25 million for fiscal year 1978 and such sums as
80 are necessary for each of the fiscal years 1979 and 1980. A

81 provision is included in Title III which authorizes the
82 President, after January 1, 1978, with congressional
83 approval, to transfer runaway youth programs from the
84 Department of Health, Education, and Welfare to Action.

85 May I, at this point, ask, Mr. Chairman and members of the
86 committee, that the committee amendment to this bill be
87 considered as the original bill. It is the amendment which
88 is referred to in the report itself.

89 I also ask for a waiver against clause 7 of rule 16, the
90 germaneness rule, as it relates to the runaway youth program
91 which was not in the original bill; and the provision of the
92 substitute which--it is the reorganization part--would give
93 the President, with the approval of Congress, authority to
94 move that program from HEW over to Action after January 1,
95 '78.

96 Those two actions might be germane according to the
97 Parliamentarian.

98 The last request is the prohibition against
99 reapportionment in a legislative bill which is a very small
100 amount. The Administrator of LEAA would be permitted to

101 utilize these funds if he has the authority to transfer.

102 Mr. Chairman, I refer to the letter dated May 11 from Carl
103 Perkins, Chairman of the Committee on Education and Labor to
104 you in which Mr. Perkins states that an open rule providing
105 for one hour of general debate would be sufficient for
106 consideration of H.R. 6111. I concur in that request.

107 Thank you, Mr. Chairman, and I will be happy to answer any
108 questions you or the committee may have regarding H.R. 6111.

109 Chairman Delaney. The committee reported this 34 to
110 nothing?

111 Mr. Andrews. That is right.

112 Chairman Delaney. There is apparently no opposition in
113 the committee.

114 Mr. Andrews. I know of none.

115 Chairman Delaney. Any questions?

116 Mr. Sisk. Just one.

117 As to the one particular wiver you requested, there is no
118 problem with government operations as to this transfer
119 authority; they wouldn't be upset as to jurisdictional
120 questions?

121 Mr. Andrews. No.

122 Chairman Delaney. Mr. Quillen.

123 Mr. Quillen. No questions. I see Mr. Brown here. Is the
124 minority for this bill?

125 Chairman Delaney. No; Mr. Goodling is the representative
126 from the committee.

127 Mr. Andrews. Mr. Goodling and Mr. Quie are on the
128 committee and supported the bill.

129 Chairman Delaney. Mr. Pepper.

130 Mr. Pepper. No questions.

131 Mr. Needs. Mr. Chairman.

132 Chairman Delaney. Yes.

133 Mr. Needs. Has the clause on waiver of state liability on
134 page 22 been looked at by the Parliamentarian? Is your
135 counsel here?

136 Mr. Andrews. Yes.

137 Mr. Needs. When does that take effect? Could that waiver
138 take effect in fiscal 1977?

139 Mr. Andrews. On which page is this?

140 Mr. Needs. Page 22. What about the waiver of state

141 liability?

142 Mr. Andrews. That has to do with status offenders, if
143 they were an adult, it wouldn't be an offense.

144 Mr. Meeds. This is not a liability in funding, then?

145 Mr. Andrews. No.

146 Mr. Meeds. Thank you.

147 Chairman Delaney. Any further questions from anyone? If
148 not, thank you very much.

149 Is there anybody in opposition to this bill? If not, we
150 will conclude the matter.

151 Mr. Pepper. Mr. Lehman is here. Does he wish to be
152 heard?

153 Mr. Lehman. This is on a subsequent bill. I am on H.R.
154 70.

155 Chairman Delaney. Is there anyone else who wants to be
156 heard on 6111. If not, we will conclude on this matter.

157 Mr. Bolling. I move the rule requested; the rule before
158 us, for one hour.

159 Chairman Delaney. As many as are in favor, say aye.

160 Opposed, no.

161 The eyes appear to have it; the eyes have it.

162 Mr. Andrews. Mr. Chairman, may I inquire whether a vote
163 is necessary in order to accomplish the two waivers in
164 there?

165 Chairman Delaney. It has been covered.

166 Mr. Pepper. You remember I appeared before your fine
167 subcommittee. Your bill authorizes the calling of this
168 National Conference on Mental Deficiency and Juvenile
169 Delinquency.

170 Mr. Andrews. Yes, sir, there is a relationship between
171 the two. Also, we are scheduling hearings on our own.

172 Chairman Delaney. We will now hear from Mr. Scheuer, the
173 sponsor of the bill on H.R. 70.

174 [The resolution and report follow:]

175

176 Mr. Scheuer. May I ask that you hear those who are with
177 me before I make my presentation?

178 Chairman Delaney. We would like to hear from the sponsor
179 of the bill.

180

1 as it seems advisable. Any such report shall be submitted to the Clerk of the House of Representatives.

2 1977 CONGRESS 1ST SESSION

H. RES. 70

3 on those matters designed to reduce the frequency of

IN THE HOUSE OF REPRESENTATIVES

4 (3) HOUSE OF REPRESENTATIVES
5 JANUARY 4, 1977

6 Mr. ROSENTHAL, Mr. ANSPIN, Mr. CHARLES WILSON of Texas, Mrs. COLLINS
7 of Illinois, Mrs. KNIPS, Mr. BENNETT, Mr. BLANCHARD, Mrs. MEYNER, Mrs.
8 CHISHOLM, Mr. NOLAN, Mrs. HOLTZMAN, Mr. OTTINGER, Mrs. SPELLMAN,
9 Mr. LEHMAN, Mr. SHARP, Mr. PIKE, Mr. MENETA, Mr. CONYERS, Mr. COR-

10 MAN, and Mr. BRAGG submitted the following resolution, which was re-
11 ferred to the Committee on Rules.

RESOLUTION

12 *Resolved*, That there is hereby created a Select Com-

13 mittee on Population to be composed of eleven Members of

14 the House of Representatives to be appointed by the Speaker,

15 one of whom he shall designate as chairman. Any vacancy

16 occurring in the membership of the committee shall be filled

17 in the same manner in which the original appointment was

18 made.

19 The committee is authorized and directed to conduct a

20 full and complete investigation and study of—

- 21 (1) the major adverse effects of current population

1 growth throughout the world and their implications for the United States;

2 (2) approaches which have shown to be effective in coping with excessive population growth, with emphasis on those measures designed to reduce the frequency of conception rather than the termination of pregnancy;

3 (3) means to encourage countries with excessive population growth to accept these methods which have proved to be successful in reducing population growth.

4 For the purpose of carrying out this resolution the committee, or any subcommittee thereof authorized by the committee to hold hearings, is authorized to sit and act during the present Congress at such times and places within the United States, including any Commonwealth or possession thereof or elsewhere, whenever the House is in session, as it may deem necessary.

5 To carry out this resolution, the committee is authorized to employ and fix the compensation of such professional staff and clerical and stenographic assistants as it deems necessary.

6 The committee shall report to the House as soon as practicable during the present Congress the results of its

- 1 investigation and study, together with such recommendations as it deems advisable. Any such report which is made when the House is not in session shall be filed with the Clerk of the House.

Referred to the Committee on Rules
JANUARY 4 1971

COMMITTEE ON RULES

MR. CANNON, MR. CROWLEY, MR. DODD, MR. ECHOLS, MR. GALE, MR. HALE, MR. HENRY, MR. JONES, MR. LADD, MR. LONG, MR. MANSFIELD, MR. MATSUNAGA, MR. McCLINTOCK, MR. McCREARY, MR. McINTOSH, MR. MORGAN, MR. NIEMI, MR. ROSEN, MR. SCHEIDER, MR. STANLEY, MR. TOLSON, MR. WALKER, MR. WALTERS, MR. WHITMAN, MR. WILSON, MR. WYDEN, MR. ZORIN

To establish a Select Committee on Population

RESOLUTION

H. RES. 70

181 STATEMENT OF HON. JAMES H. SCHEUER, A REPRESENTATIVE IN
182 CONGRESS FROM THE STATE OF NEW YORK

183

184 Mr. Scheuer. Mr. Chairman and my distinguished
185 colleagues, I am grateful for the opportunity to appear
186 before you this morning. I appreciate the courtesy the
187 chairman and all the members have accorded me in this
188 matter.

189 This matter is one I have been working on for almost a
190 year. It has co-sponsors of 264 members of Congress and
191 this includes almost all the subcommittee and committee
192 chairmen who have some kind of population jurisdiction in
193 the mission of their own committee.

194 The reason I feel there should be some focal point of
195 population concern in the House is that, No. 1, the global
196 population picture is one of awesome proportions and
197 dimensions. It threatens the integrity of many of our
198 national and international goals. It threatens mass famine
199 and warfare in the future. It is a prime source of
200 instability and future conflict. In our own country, we

201 still have three and a half million women who don't have
202 access to family planning facilities.

203 The problem of immigration is one we have not created a
204 policy on in either the executive or legislative branch of
205 government. That problem crosses over the lines of many
206 congressional and executive boundaries.

207 In the case of Mexico, the only way we will ever solve
208 that problem is to sit down with the Government of Mexico
209 and provide a package and incentives for them which will
210 stimulate them to get involved in stopping the illegal flow
211 of migrants from their side of the border.

212 It is an offense to leave the Mexican boundary without
213 proper certification, but the Mexican Government has not
214 involved itself in enforcement of that law.

215 We have to work out a package and, in effect, say to the
216 Mexican Government that perhaps about ten percent of your
217 population resides in the U.S.; this continent. We can't
218 continue to afford to provide vast numbers of jobs for
219 Mexicans in the U.S. but we are willing to discuss with you
220 how to provide more jobs for Mexicans in Mexico.

221 We also want to discuss with you the curtailment of the
222 exploding population rate. This would include making job
223 opportunities for women available so the Mexicans have a
224 perception of their women as having other than a child-
225 bearing role. That means the Mexican Government must reach
226 all the women in their child-bearing years with some kind of
227 child spacing practices in terms of their religious and
228 national heritage.

229 The Mexican Government is doing the best they can. They
230 have printed material on child spacing not only used in
231 Mexico but throughout Latin America.

232 When I was with a subcommittee of the International
233 Committee on a weekend trip to Panama, and dropped by a
234 maternal child health clinic, I picked up pamphlets on child
235 spacing covering all the options available. It was printed
236 in Mexico.

237 We would have to offer an integrated program to the
238 Mexicans involving educational help, involving child-spacing
239 help, literacy education, helping them to provide in some
240 way employment opportunities for their women.

241 We would have to tie in the military assistance we give to
242 them; we would have to tie in commercial banking assistance
243 to provide some capital; we would have to provide some
244 assistance to them to take over some of the costs of their
245 manning the borders for the national Mexican police to carry
246 on surveillance of the borders, as well as, perhaps, the
247 cost of occasional trials for the professional criminal
248 groups which are systematically carrying on this immigrant
249 traffic for profit.

250 There would be a whole collection of executive branch
251 agencies who would have to put their act together, which has
252 not been done.

253 There is no comprehensive program in the executive branch
254 to meet the situation and there is no single committee in
255 the Congress, I believe, able to do that either.

256 Just a couple of months ago, we completed a treaty with
257 the Mexican Government giving them very valuable fishing and
258 shrimping rights in the Pacific. That was sent over to the
259 House to be approved by the Committee on Merchant Marine and
260 Fisheries. It should also have gone to Judiciary, the

261 International Relations Committee and also to the Committee
262 on Armed Services. Together, we could have said to the
263 Mexican Government, 'Yes, of course we want to give you
264 these valuable fishing and shrimping rights; but there are
265 some things we want to talk to you about, too.'

266 We have to put together a whole laundry list of ways to
267 help the Mexican Government and put together a list of ways
268 they can assist us.

269 At the present time, our Congress is not set up to do
270 this. This is not criticism of the legislative committees.

271 Chairman Delaney. Which committees would the Select
272 Committee have to report to?

273 Mr. Scheuer. Interstate and Foreign Commerce Committee,
274 which has jurisdiction over Title X of the Public Health
275 Services Act. We would have to report to the Ways and Means
276 Committee, both for tax legislation affecting population and
277 for their jurisdiction over Title XX of the Social Security
278 Act; the Armed Services Committee. I was on a trip to
279 Indonesia with the Armed Services Committee a year ago in
280 January. One member of that committee asked President

281 Sukarno what he considered Indonesia's prime problem was in
282 terms of military security. He said, without any prompting
283 from me because I had not even contemplated this committee,
284 he said, 'Our prime problem is our exploding growth rate.
285 With all the implements of war you Americans left in
286 Vietnam, which are all over the Pacific area, if we can't
287 provide the next generation of young people with education
288 and health facilities, and employment opportunities above
289 all, we are ripe targets for subversion and overthrow.
290 There is no question of the fact.'

291 When we went with Sir Richard Webb, Commanding General of
292 their armed forces, he echoed the prime problem was the same
293 as that facing the entire Pacific area.

294 The CIA has just done a study of the security implications
295 to the U.S. as to the population growth rates around the
296 world.

297 So far, just to sum up for you, Mr. Chairman, the Ways and
298 Means, Interstate and Foreign Commerce and Armed Services
299 Committees, the Education and Labor Committee for Education
300 and Population reviewed the matter. The Committee on Post

301 Office and Civil Service has a Subcommittee on Population
302 and Census chaired by the distinguished colleague from
303 Florida, Bill Lehman, whom you will hear from later. The
304 Energy Committee; then there is the Transportation and Public
305 Works Committee which has jurisdiction over transportation;
306 and, above all, the Agriculture Committee, which has
307 jurisdiction over food and nutrition on which not only we
308 depend but on which, at the present time, a large part of
309 the developing world depends.

310 We have to do something in the interest of our country and
311 in the interest of the developing states as to their
312 dependence.

313 Chairman Delaney. Did you mention the International
314 Committee?

315 Mr. Scheuer. Yes. We would hope the Speaker, in
316 appointing members to this committee, would appoint the
317 overwhelming membership from the committees I have outlined,
318 so in effect, they would be the ones to put together a
319 structured American policy on population in all these
320 related areas.

321 I did not mean to make a long speech to answer the
322 question but it was a very key question; you got to the
323 heart of the matter.

324 At this time I would like to yield to my colleague,
325 Clarence Long, and then Bill Lehman.

326 [The prepared statement of Mr. Scheuer follows:]

327

328 ***** insert 1a *****

329 Chairman Delaney. Has anyone any questions?

330 First of all, Mr. Bolling?

331 Mr. Bolling. No questions.

332 Mr. Sisk. If I might comment, I understand perhaps Mr.

333 Long is under some pressure. I have no objection to waiting

334 until later to ask questions, if that is satisfactory with

335 the chairman.

336 Chairman Delaney. If it is satisfactory with the

337 committee, it is satisfactory with me.

338 Mr. C. Long.

339

340 STATEMENT OF HON. CLARENCE D. LONG, A REPRESENTATIVE IN

341 CONGRESS FROM THE STATE OF MARYLAND

342

343 Mr. C. Long. Mr. Chairman and members of the committee,

344 it is always an honor to appear before this committee which

345 does so much to protect us and keep us in line.

346 I support the creation of a Select Committee on

347 Population. The dimensions of the world population problem

348 loom in the present and reach far into the future.

349 According to United Nations projections, the population
350 will increase by over two billion people by the year 2000,
351 doubling the number of desperately poor during the lifetime
352 of most of you here today. A demographic change of this
353 magnitude must have dire consequences.

354 One is less elbow room for all of us. Another is
355 increased social and political tensions, when many people
356 live too close to each other. A third is drain on natural
357 resources, including energy.

358 A recent CIA study concluded that the free world oil
359 shortfall by 1985 will be about 20 million barrels per day.
360 It is hard to see how the poor countries can afford to buy
361 enough of this oil at the high future price to meet their
362 development needs.

363 United States' policy must deal with this difficult
364 situation. The United States may have to pay much more for
365 foreign military and economic aid. Our defense and
366 intelligence budgets will increase. The dangers of war--both
367 conventional and nuclear--will mount. More governments are
368 likely to become irresponsible and unstable from internal

369 pressures.

370 Our current policies are not adequate. They do not
371 address the key problem of population control: Motivation
372 of the people of the less developed countries. The current
373 economic and social structure in these countries rewards
374 those who have larger families. Larger families mean more
375 hands to help with farm work, or to help care for parents in
376 their old age. American population aid has been aimed at
377 providing birth control devices to these countries, without
378 regard for the people's motivation to use them. It is a
379 cosmetic policy that fails to get to the real social and
380 economic problems behind demographic expansion.

381 If we are to stop wasting our money on population
382 strategies that do not work, a thorough reassessment of
383 those policies is in order. At a very minimum our scarce
384 population planning funds should go only to those
385 governments that demonstrate that they are committed to
386 encouraging, rather than discouraging or ignoring population
387 control. At present we hand money out without regard for
388 results, and what we give is spread too thinly to get

389 results.

390 Our current population policies are a mess and a waste. A
391 select committee is needed to formulate a coherent United
392 States policy in this area, one that will produce results.

393 I held hearings on this in the Subcommittee on
394 Appropriations. We had some of the best experts in the
395 world there, Dr. Tinker, Kingsley, Davis, acknowledged
396 leaders. They all agree, the population planning is not
397 doing the job. The statistics presented make it look as
398 though they are doing the job; these figures are a fraud. I
399 have been a statistician most of my life. We need a program
400 which will produce results.

401 Thank you very much.

402 Chairman Delaney. Are there any questions?

403 Mr. Sisk. Thank you.

404 I want to thank the Chairman on Foreign Relations, too.

405 To what extent are we involved in anything dealing with
406 population control at the present time? Do we have any kind
407 of program which gives us any contacts with other countries?

408 Mr. C. Long. It is possible the people handing out the

409 money are not entirely passing all the information on to us.

410 What we find is all they do is give moneys to plan the

411 families they want to have anyway. This is not population

412 limitation money. It is simply money you give to people to

413 plan the families they intend to have anyway. As I pointed

414 out, you don't have to give money to people to plan the

415 families they want to have anyway.

416 Mr. Sisk. Anything that has been proposed at the present

417 time is ineffective as far as leveling off the population.

418 explosion in the world?

419 Mr. C. Long. That is right.

420 There are countries to which we have given no money in

421 controlling the population and they are doing a good job.

422 But, on the other hand, in Mexico, for example, the

423 population is increasing at a rate of four percent a year

424 and we give money to them for control.

425 I have seen the estimate that the Mexican population may

426 run well over the American population in a generation or

427 two. With the tremendous migration over the border the

428 Mexicans may end up winning the Mexican war.

429 Chairman Delaney. Mr. Pepper.

430 Mr. Pepper. Does the executive branch of the government
431 have any hand in this field?

432 Mr. C. Long. All I can see is that they are handing out
433 money in this field and they offer statistics.

434 I can remember going to India. The walls are full of
435 charts showing how the matter is affected. All you can see
436 are children peeking in the windows and all over as far as
437 the eye can see.

438 Mr. Pepper. If I might observe, I was invited to put
439 information in a time capsule at home, which is to be opened
440 in a hundred years. It contains the things I thought were
441 the great dangers to our society, the human race. I listed
442 the danger of nuclear war and population explosion.

443 Mr. C. Long. I think the Senator is absolutely right.

444 Chairman Delaney. We will be around. I don't know if the
445 rest of you will be.

446 Mr. C. Long. I think the Senator is absolutely right. If
447 there was a program which would work, I would put the entire
448 foreign aid money into population control because I think it

449 would do more good.

450 Chairman Delaney. Mr. Lott, any questions?

451 Mr. Lott. No.

452 Chairman Delaney. Mr. Long.

453 Mr. G. Long. Clarence, what has the Foreign Relations

454 Committee done on this problem? Looking at Parren

455 Mitchell's statement her he indicates they are getting under

456 way on the Subcommittee on International Development. They

457 are planning hearings on this and there are three other

458 committees to which Mr. Scheuer referred, which are planning

459 hearings on this matter. It seems as though we are either

460 going to have to get it into a select committee and look at

461 it or let the other committees with jurisdiction go after

462 it. We can't do both.

463 Mr. C. Long. I held hearings. As to what the

464 International Relations Committee is doing, we have the

465 distinguished chairman here and I think he could better

466 answer your question when he comes before you. I wouldn't

467 want to say there are other committees falling down on the

468 job. It is a terribly difficult problem and it may very

469 well be an impossible problem. That factor should not be
470 ignored. The problem was first mentioned by Malthus many
471 years ago and I can remember teaching economics we had
472 solved the problem. I can remember it was pointed out the
473 Census Bureau would reach 160 million and then decline, you
474 know it hasn't done that. Now, we are faced again with a
475 lull in the American population growth but there is nothing
476 more deceptive or subject to pitfalls than population
477 projection.

478 Mr. G. Long. I join in Mr. Scheuer's request and I am
479 cognizant of the problem. We have done some work on the
480 problem in the committee I am on. Certainly as Jim and you
481 say, and as all of us well recognize, it is really a vast,
482 vast problem. You may well be right in your questioning as
483 to whether or not anything can be done about it or not.
484 Maybe the world is not advanced enough to be able to resolve
485 it, I don't know, but I am looking at it from a more day-to-
486 day point of view as to the operations of the House of
487 Representatives and what has evolved in that the
488 subcommittees are now becoming to look at it and we are

489 thinking about setting up a select committee on it. Your
490 subcommittee insofar as the international aspects of it are
491 concerned, your committee does have the ability to look at
492 the American money going into international programs in this
493 regard, at least some of them.

494 What is the best way to handle it? To allow each of these
495 committees and subcommittees which do have jurisdictions on
496 it to dig up their material then, after that, create a
497 subcommittee or is it better to create a subcommittee now?
498 This is one where we have original jurisdiction.

499 Mr. C. Long. I have the reservation most of you have as
500 to producing more select committees because they do create
501 duplication and overlap. But this is a field which can be
502 looked at in some ways that there would be no harm in having
503 a number of groups look at it in different ways and have one
504 committee action which will come up hopefully with a policy.

505 Then it will have to go before Mr. Zablocki's committee for
506 legislation and before my subcommittee for appropriations.

507 We will get it sooner or later. I don't think there is a
508 jurisdictional problem here. In the language of my

509 subcommittee, we are recommending some of the things I have
510 just indicated. We are stopping AID money all over the
511 world regardless of whether they are doing something or not.

512 The amount of \$143 million, world-wide, was the
513 appropriation last year and I think that what we will give
514 today won't accomplish very much. Why not put it in those
515 countries which show some evidence of doing something about
516 the population problem. The rest of them say: 'Look, God
517 love you, come back another day when you show some interest
518 in this and we will appropriate you.'

519 That will be up to the authorizing committee.

520 Chairman Delaney. Any further questions of Mr. Long?

521 You are excused.

522 We will take a short recess to vote.

523 [Brief recess taken.]

524 Chairman Delaney. The committee will be in order.

525 Mr. Brown, are you ready to testify?

526 Mr. Brown. Always, Mr. Chairman.

527 Chairman Delaney. Glad to hear from you, Mr. Brown.

528

529 STATEMENT OF HON. CLARENCE J. BROWN, A REPRESENTATIVE IN

530 CONGRESS FROM THE STATE OF OHIO

531

532 Mr. Brown. Mr. Chairman, I thank you for the opportunity

533 to make presentation before the Rules Committee, and I will

534 abbreviate my statement by dropping the first page or so of

535 it.

536 It has been my privilege to appear before this committee

537 on other occasions, most frequently in my capacity as the

538 Ranking Republican on the House Energy and Power

539 Subcommittee. The amount of energy used every day by the

540 world's 4 billion people, for everything from heating water

541 to running the most sophisticated computers, is increasing

542 rapidly. Each increment in demand is another drain on

543 limited energy reserves.

544 Fossil fuels, particularly petroleum, made the economic

545 growth of the industrialized world possible. Nitrogen

546 fertilizers, produced from natural gas, boosted agricultural

547 productivity. As population growth continues, and the

548 amount of land available for cultivation dwindles,

549 additional food needs must be met by cultivating existing
550 farm land more intensively. This maximum cultivation
551 generates heavy new demands for fertilizers, irrigation and
552 other energy intensive methods.

553 But it would be wrong to assume that population-related
554 energy problems are confined to poor countries. When
555 population growth occurs in societies where either wealth or
556 technology have lead to energy-wasting life styles, the
557 added demand on energy supplies is especially large.

558 Even successful population control policies will not
559 mitigate overnight our increasing demand for energy. But
560 those policies can be an important part of a long-term
561 approach to energy problems. If that is to be the case, and
562 I hope it will be, it is important to begin now.

563 Current Congressional jurisdiction over population-related
564 problems is spread widely throughout our various committees.
565 While it does not quite extend from A to Z, it does go from
566 A (Agriculture) to W (Ways and Means). A single forum, with
567 the broadest possible perspective, is vital if we are to
568 give this issue the overall study that it deserves.

569 To me, the population problem is most quickly and easily
570 perceived in terms of the increasing demand for energy. To
571 someone on the Agriculture Committee, it may be perceived in
572 terms of the need to provide food for more and more people.
573 For a Member serving on the Committee on Banking, Finance
574 and Urban Affairs, it may mean the problem of providing the
575 necessary housing. A single select committee would provide
576 us a means to benefit from the substantive expertise of our
577 colleagues in these and other areas, and at the same time
578 spare us the tunnel vision that is sometimes the natural
579 product of the committee system.

580 Again, Mr. Chairman, thank you for the opportunity to
581 appear before you today to urge your favorable consideration
582 of H.Res. 70.

583 Chairman Delaney. Any questions?

584 Thank you, Mr. Brown.

585 We have a great number of witnesses.

586 Mr. Lehman.

587

588 STATEMENT OF HON. WILLIAM LEHMAN, A REPRESENTATIVE IN

589 CONGRESS FROM THE STATE OF FLORIDA

590

591 Mr. Lehman. Thank you. Thank you, Mr. Chairman, for the
592 opportunity to appear before the Rules Committee on H.Res.
593 70.

594 I find myself in a little bit of an awkward position. I
595 have great personal admiration for the gentleman from New
596 York in his efforts to focus on this population issue. I
597 have had a number of conversations with Mr. Scheuer, and
598 should the House in its wisdom decides to form this new
599 Select Committee on Population I have no reservations but
600 that Mr. Scheuer and myself and our committees could work
601 constructively together.

602 Yet, as the chairman of one of the subcommittees that has
603 not only the name population in it, but has jurisdiction
604 over this matter, I feel that I am obligated to point out to
605 the Rules Committee the possible conflict of interest. Rule
606 22 of clause 7 of the Rules of the Committee on Post Office
607 and Civil Service vests the Subcommittee on Census and
608 Population with the jurisdiction over "population and

609 demography". These are the exact words.

610 It is a broad grant of authority and I think over the
611 years that this subcommittee has not neglected its
612 responsibility and authority over this subject matter. To
613 prevent any implication that this subcommittee under its
614 previous chairman and under myself that this has happened, I
615 am submitting the legislative activities report of the
616 subcommittee for the 94th Congress and it lists its
617 activities with regard to population issues. The topics
618 considered range from family planning to such things as
619 immigration policy.

620 During this first session of the 95th Congress our
621 committee has already held meetings and hearings on world
622 population and data. In addition hearings are being planned
623 on the impact of illegal aliens in our society, the economic
624 burden on areas that serve large numbers of elderly persons,
625 and the trend in migration patterns of population. So this
626 is just a sample of the breadth of issues that we have been
627 concentrating on in our subcommittee in this Congress.

628 Mr. Chairman, I hope I have demonstrated that our

629 subcommittee has not been in any way negligent or in any way
630 not fulfilled its obligations and its jurisdiction in this
631 matter, but has vigorously pursued its responsibility over
632 population and related issues, and whether this resolution
633 passes or fails, I am sure that our committee and myself
634 will certainly be able to work and exchange ideas with Mr.
635 Scheuer, and as I said in the wisdom of the House should the
636 House pass this bill, in the new Select Committee on
637 Population.

638 Chairman Delaney. Thank you.

639 Any questions?

640 Mr. Moakley. Mr. Chairman.

641 Chairman Delaney. Mr. Sisk.

642 Mr. Sisk. I just want to say to my colleague from Florida
643 the subcommittee you are referring to now is of the Post
644 Office and Civil Service.

645 Mr. Lehman. We have a subcommittee of Post Office and
646 Civil Service entitled Census and Population, and I am here
647 because I feel obligated, as I said, to be sure that the
648 Rules Committee understand the present jurisdiction of that

649 subcommittee and the possible complexities in the future
650 should there be a conflict of authority in relation to this
651 subcommittee long after I am gone from it and the formation
652 of this Select Committee on Population.

653 Mr. Sisk. Bill, let me say knowing you, and I certainly
654 respect you-in fact I think I mentioned I am a co-sponsor of
655 this resolution-my support of the resolution in no sense
656 detracts from you or other committees that are involved.

657 That was the only point I wanted to mention briefly to you,
658 that in view of the fact that I know my good friend from
659 Wisconsin, whom I have also great respect for, in
660 International Relations, and other committees, yet again the
661 fact that there are a number of committees that have a piece
662 of jurisdiction here seems to indicate to me maybe a better
663 reason why we should have a select committee which could cut
664 across all jurisdictions but without legislative authority
665 and pull together and have a broad jurisdiction in
666 connection with the things it might do, leaving then finally
667 the legislative process to you, your committee, to
668 International Relations, and so on.

669 In other words, what I am trying to say is that the very
670 fact that there are a number of committees that have a
671 little piece of this, maybe that is a still further reason
672 why we should have a select committee. I am not trying to
673 put the gentleman on the spot, but as I understand it what
674 he is saying is that he feels he can cooperate with such a
675 select committee without any great problem.

676 Mr. Lehman. I can cooperate with most anyone in the House
677 of Representatives because I think that is the need for us to
678 survive as a legislative body and I certainly as I said am
679 not personally objecting to the formation of this committee
680 but, I certainly would like to reemphasize the fact that our
681 committee has held extensive hearings on population and I
682 would like to just submit whatever parts of these you would
683 like to include in the record.

684 Mr. Sisk. Thank you very much, Bill.

685 That is all, Mr. Chairman.

686 Chairman Delaney. Without objection we will make them a
687 part of the record.

688 [The information follows:]

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689

690

***** committee insert *****

691 Chairman DeLaney. Mr. Moakley.

692 Mr. Moakley. Yes, Mr. Chairman.

693 Bill, actually I think what you are saying is that your
694 committee has been doing all the things that Mr. Scheuer is
695 asking to do in his committee. Aren't you saying that?

696 Mr. Lehman. We haven't probably the scope that this new
697 select committee could have. I would be less than honest if
698 I said that.

699 The name of the subcommittee is the Census and Population
700 and actually the first commitment is to see that we get a
701 decent census for 1980, but the subcommittee itself does
702 have the authority under the rules of the Post Office and
703 Civil Service Committee to really do what the new select
704 committee is set up to do. It doesn't have the staff and it
705 doesn't have the funds.

706 Mr. Moakley. In a very polite Bill Lehman way you are
707 just saying it is just a duplication of effort?

708 Mr. Lehman. It is a duplication of some effort, yes. I
709 think that perhaps with the kind of staff that the new
710 select committee would have it could certainly carry a much

711 broader and much more in-depth kind of study of population
712 problems than we have been able to do, but no more than we
713 could do if we had the staff and the funds to do it with.

714 Mr. Moakley. So actually your subcommittee could do the
715 same thing if you had the proper staff?

716 Mr. Lehman. I assume we could.

717 Mr. Moakley. Then you probably have seen Parren
718 Mitchell's statement on the International Development
719 Subcommittee.

720 Mr. Lehman. I haven't studied it.

721 Mr. Moakley. In which he says that their subcommittee
722 also does many of the things that this proposal requests to
723 set up.

724 Mr. Lehman. I haven't read it or studied it. I don't
725 think it would be fair for me to comment on it.

726 Mr. Moakley. No further questions, Mr. Chairman.

727 Chairman Delaney. Ms. Chisholm.

728 Ms. Chisholm. Thank you, Mr. Chairman.

729 Mr. Lehman, you have just handed to us your two booklets
730 on census and population, Subcommittee on Census and

731 Population. I am very concerned about duplication of effort
732 and expenditure of funds in other areas which perhaps can be
733 utilized in other ways. I am cognizant of the fact that
734 Chairman Zablocki, and Chairman Diggs, and your
735 subcommittee, all of you are dealing with some aspect of
736 this particular problem and I want to know to what extent
737 your subcommittee's jurisdiction would be taken over or
738 overlapped by the establishment of another new select
739 committee.

740 My question is what is the purpose of subcommittees if we
741 are constantly going about the business of establishing
742 select committees? It would seem to me that if indeed the
743 subcommittees are not doing their job in terms of the
744 responsibilities that are outlined, it doesn't mean that we
745 should go ahead and establish another committee. We better
746 clean up our subcommittees or make sure that they get about
747 the business of moving and doing the job.

748 Mr. Lehman. I think the gentle lady from New York has
749 answered the question she has already asked.

750 Ms. Chisholm. One other question. What does your

751 subcommittee plan, if it does indeed plan, in terms of the
752 oversight of population-related issues? I know that
753 Congresswoman Jordan and others are particularly concerned
754 about the problem of illegal aliens. How extensively will
755 or has your subcommittee addressed itself to this growing
756 problem?

757 Mr. Lehman. we have already set up plans not only under
758 our census jurisdiction but under the population
759 jurisdiction to study the impact and the problem of illegal
760 aliens. We held hearings the day before yesterday in regard
761 to the pre-census test in Camden, New Jersey, and I can send
762 you the testimony on that. One of the big problems was the
763 inability of the Bureau of the Census to really make a count
764 of illegal aliens, and as that problem impacts on that
765 community.

766 I think it is very important that our committee address
767 itself and continue to address itself to the question of
768 population through its census jurisdiction, and that is the
769 way to get a handle on it, at least in this country.

770 Ms. Chisholm. One other question. If indeed the select

771 committee is authorized and put into place what would be the
772 responsibilities of your subcommittee? What would you be
773 doing?

774 Mr. Lehman. The primary jurisdiction of our subcommittee
775 is to see that we get an accurate count on the 1980 census,
776 and that we don't get bogged down in the Bureau of the
777 Census going in so many directions at one time that we will
778 come up with a kind of shortfall that would be detrimental
779 especially to metropolitan areas. These problems relate to
780 the world population because actually the world population
781 is in a very fluid position and the boundaries of all
782 countries are like sieves now, and we are not a self-
783 contained population without affect from the outside world,
784 and that is part of our population and census problem.

785 Ms. Chisholm. Thank you.

786 No further questions.

787 Chairman Delaney. Mr. Pepper.

788 Mr. Pepper. Bill, are you opposed to the resolution?

789 Mr. Lehman. No, personally I have no problem with the
790 resolution, but I just wanted to make it very clear to this

791 committee the problem of the conflict of jurisdiction that
792 would be involved in this or any future activity between
793 these two committees and also to make very clear that our
794 subcommittee has fully performed its obligation in regard to
795 its population jurisdiction up to now.

796 Mr. Pepper. As I understand the statement of those who
797 have appeared here in support of this resolution, they are
798 concerned about the larger aspects of the population
799 problem, the low rate of population growth I suppose in the
800 United States, and the rate of growth in the world, and the
801 like, the overall part of it. I know most of the select
802 committee resolution provides that that committee shall not
803 participate in an area which is already the subject of
804 investigation by another committee.

805 Mr. Lehman. Would the gentleman yield?

806 Chairman Delaney. It was pointed out, Senator, that there
807 are five different committees.

808 Mr. Lehman. The Bureau of the Census over which we have
809 jurisdiction not only deals with the population of the
810 United States; it also deals on a contractual basis with

811 various other governmental agencies such as the AID program
812 and it has the authority for supervision of census data
813 collected in those countries in which we have foreign aid
814 programs and that in turn gives us jurisdiction that way.
815 We right now are trying to resolve a conflict between the
816 Bureau of the Census and the Population Division of the AID
817 program in four or five countries right now.

818 Mr. Pepper. Thank you, Mr. Chairman.

819 Chairman Delaney. Thank you, Mr. Lehman.

820 Mr. Bingham.

821

822 STATEMENT OF HON. JONATHAN B. BINGHAM, A REPRESENTATIVE IN

823 CONGRESS FROM THE STATE OF NEW YORK

824

825 Mr. Bingham. Thank you, Mr. Chairman.

826 I don't have a prepared statement, and I will be very

827 brief.

828 I am a member of the Committee on International Relations

829 of the Subcommittee on International Economic Policy and

830 Trade. As such, I have been active in pressing for

831 additional international programs in the population field.
832 Nevertheless, I am in favor of this resolution and I say
833 this with all due respect to my chairman who is opposed, and
834 I have the highest regard and respect and affection for him.

835 I just feel, very briefly, that we have so many other
836 matters before us in the International Relations Committee,
837 and they are so distracting that we will not be able to give
838 the problem of population the kind of study that it deserves
839 in view of its importance, and I think the international
840 aspects of the population problem is one of the most
841 important international problems the world faces.

842 I don't think my subcommittee will be able to do it. We
843 have other matters that we have to deal with. While we have
844 had some hearings in the past, very general hearings,
845 general witnesses, we haven't really at any point taken up
846 the population program in depth, so although obviously we
847 have a large part of the legislative responsibility for
848 population measures in the international sphere, I think
849 that a select committee like this could be very useful in
850 supplementing the work that we do.

851 Chairman Delaney. Thank you, Mr. Bingham.

852 Mr. Simon.

853

854 STATEMENT OF HON. PAUL SIMON, A REPRESENTATIVE IN CONGRESS
855 FROM THE STATE OF ILLINOIS

856

857 Mr. Simon. Thank you, Mr. Chairman.

858 I also shall be very brief. I think the fundamental

859 question is how much emphasis should be placed on this

860 problem? How important is it? And I think any rational

861 look at the situation suggests that it is extremely

862 important.

863 If I may just take an example from my colleague from New

864 York, Ms. Chisholm-my colleague from New York here also

865 mentions that we have an informal group, Members of the

866 House and Senate, that meets on the food and population

867 problem about once a month and of which I serve as chairman,

868 and I cannot speak for every member but I think there is

869 virtually unanimous opinion, if not unanimous, that we ought

870 to be moving ahead in this area.

871 But my colleague from New York mentioned the illegal alien
872 problem. We have somewhere between 5 million and 8 million
873 illegal aliens in the United States today, most of them
874 Mexican. Mexico today has a population of 62 million
875 people. She has a growth rate of about 3-1/2 percent a
876 year. If that growth rate continues, 3-1/2 percent a year,
877 in one century you increase the population by a factor of
878 16.

879 Now, obviously that isn't going to happen. Chaos takes
880 over before then. But if Mexico by the end of this century
881 achieves a situation where one female produces one female,
882 Mexico's eventual population will be 175 million. If that
883 is not achieved until the year 2020, Mexico's eventual
884 population will be 270 million.

885 Now, if we think we have an illegal alien problem today,
886 we simply have to take a look at the harsh population
887 statistics south of the border, and I think our colleague,
888 Representative de la Garza, hit the nail right on the head
889 when he says ultimately the answer to the problem of the
890 illegal aliens does not rest in the United States; we have

891 to take a look at that big picture.

892 I just cite Mexico as one example. There are a great many
893 examples.

894 I think it is extremely important as you look at where we
895 are going that we take a much more thorough look at the
896 population problem than we have.

897 I would be happy to answer any questions.

898 Mr. Pepper. While you are on the subject, would you just
899 answer me, if you have the figures, what the population of
900 Latin America would be at the same time?

901 Mr. Simon. I do not have those figures, but they are
902 astronomical.

903 Mr. Young. May I ask a question?

904 Chairman Delaney. Mr. Young.

905 Mr. Young. You mentioned Kika de la Garza. Is he
906 supporting this bill?

907 Mr. Simon. I did not mean to imply that. I frankly don't
908 know.

909 Mr. Young. Mr. Scheuer, is Kika supporting this
910 legislation?

911 Mr. Scheuer. I haven't spoken to Kika about this.

912 Mr. Young. The reason I ask that question, Mr. Chairman,
913 that I have had some discussions with Mr. de la Garza about
914 this, and I come from not on the border but I am close to
915 the border, and I have just an idea that when we start
916 telling the Mexicans what to do they are going to say forget
917 it.

918 Mr. Simon. I am not suggesting that.

919 Mr. Young. I am not going to talk against your bill. I
920 told you I wasn't going to do that, but I come from down in
921 that part of the country.

922 Mr. Simon. I am not suggesting to my colleague from Texas
923 that we ought to be doing any such thing because obviously
924 that is counterproductive. That is a very complicated
925 thing. I simply mentioned our colleague Kika de la Garza
926 because we had a conversation on the Floor just recently
927 about this illegal alien problem and I think he is correct
928 in saying that the answers really don't rest here.

929 Mr. Young. The only reason I asked the question was
930 because it would have surprised me if Kika had been on of

931 the signators.

932 Mr. Simon. I have not discussed this particular proposal
933 with him.

934 Mr. Young. Thank you.

935 Chairman Delaney. Any further questions?

936 Mr. Sisk. Mr. Chairman, let me say, since we have touched
937 on the subject and I find myself certainly agreeing with my
938 colleague that we cannot go down and tell Mexico how many
939 children to have-that is ridiculous-the reason that I co-
940 signed this bill and co-sponsor with Mr. Scheuer the bill is
941 the very fact you touched on, is the unbelievable situation
942 we are faced with south of the border, and it isn't a matter
943 that we can go down there with a gun, but something has to
944 be done and the point is at the present time we have no
945 answers and nobody is coming up with anything.

946 I am waiting for my good friend from Wisconsin, whom I
947 have great respect for, to testify because I do respect him.

948 The whole point of my support for Mr. Scheuer's resolution
949 is that the thing is out of control and we are in danger, and
950 in fact the last five years we put in a lot of time and

951 research on the Mexican situation particularly and because I
952 am from a border State that is being inundated I have been
953 following this, and when we look at the populate rate, which
954 is the fastest in the world-no country in the world, India
955 or otherwise, is comparable to Mexico today-they are doing
956 absolutely nothing.

957 I don't know if there is any way of getting them to do
958 anything. But with the unbelievable economic problem that
959 it presents, unemployment predicted for 1985 of 60 percent,
960 what is the answer?

961 Some way we need some answers, and I guess really it is an
962 oversimplification, but my support for this legislation is
963 the desperate need for some answers with a rather broad
964 cross-section of jurisdiction to investigate and look into
965 and see if in fact working with the governments there might
966 not be some answers. I don't know.

967 Mr. Simon. The gentleman from California puts it much more
968 eloquently than I do. I concur.

969 Again, I didn't mean to suggest that Kika was for it.

970 Chairman Delaney. Any further questions?

971 Ms. Chisholm. Yes.

972 I would like to say that the thing that troubles me
973 slightly is, of course, we are identifying the problem, all
974 of us identify the problem, but nobody is addressing any
975 attention to the economic and social factor affecting
976 population growth. What are we going to do to get people to
977 reduce the size of their families besides talking about
978 controlling fertility?

979 I think that we have to recognize that the era of
980 beneficent paternalism is over and that perhaps in many of
981 these countries the question of religion is something that
982 we aren't even thinking about. Many of these countries are
983 Catholic oriented. Many of these other countries have other
984 religious faiths which perhaps we do or do not understand, or
985 perhaps even pay much attention to.

986 I think an entire series of questions have to be
987 addressed, I feel, in the resolution without just merely
988 talking about the necessity for the reduction of population.

989 We have to talk something about the social and economic
990 factors and how we are going to motivate people to

991 participate in some kind of family planning.

992 Do you have some thought on that?

993 Mr. Simon. I concur completely, though I think we have to

994 be careful that we don't lay too much on the doorstep of

995 religion. Take Costa Rica, equally Catholic with Mexico.

996 What Costa Rica did was they lifted the standard of life and

997 the population growth dropped like that.

998 Ms. Chisholm. That is important. To the extent that the

999 country increases in terms of its economic and social

1000 progress something concomitantly happens.

1001 Mr. Simon. That is right.

1002 I think I know my colleague Jim Scheuer well enough to

1003 know that he is not suggesting that the answer is some

1004 paternalistic attitude where we tell the world what to do

1005 but we have to address the problem in much more depth than

1006 we have.

1007 Thank you, Mr. Chairman.

1008 Chairman Delaney. Thank you, if there are no further

1009 questions.

1010 Mr. Harrington.

1011 Mr. Scheuer. He is on the way, Mr. Chairman.

1012 Chairman Delaney. Barbara Jordan was.

1013 Mr. Scheuer. She was here and prepared to testify in

1014 favor of the resolution, Mr. Chairman.

1015 Chairman Delaney. The only other one I have is Mr.

1016 Zablocki.

1017 We will be glad to hear from you, Mr. Zablocki.

1018

1019 STATEMENT OF HON. CLEMENT J. ZABLOCKI, A REPRESENTATIVE IN

1020 CONGRESS FROM THE STATE OF WISCONSIN

1021

1022 Mr. Zablocki. Thank you, Mr. Chairman.

1023 Mr. Chairman and members of the committee, the other day

1024 our colleague from Missouri had observed that I enjoy coming

1025 before the Rules Committee.

1026 Mr. Bolling. You have to admit you got relaxed, Clem.

1027 Mr. Zablocki. Yo know I do.

1028 I should explain at the very outset that I did sign as co-

1029 sponsor H.Res. 70. Our colleague, Mr. Scheuer, is very

1030 persuasive. When he came with the list that was over 200 he

1031 said, "Do you want to make it 202?"

1032 He prefaced, of course, his invitation to join as co-
1033 sponsor by saying, "Are you in favor of studies of
1034 population problems?"

1035 And I said, "Who isn't?"

1036 And, of course, I am. However, after further review and
1037 reading what the resolution proposes to do, Mr. Chairman, I
1038 must submit that it is very duplicative of what other
1039 committees, particularly the International Relations
1040 Committee and the Subcommittee on International Development,
1041 are now doing.

1042 Just the other week we had passed a bill, and in that bill
1043 the total was \$1.7 billion. Much of it was to improve the
1044 economy and well-being, development of the people, which
1045 would be the very factor that would bring population down as
1046 soon as their economy improves, Mrs. Chisholm, which you
1047 have pointed out.

1048 In that bill we had also provided for \$181 million for
1049 population planning, for population programs, \$14 million
1050 more than the Executive Branch has requested.

1051 I must advise, Mr. Chairman, although I have signed the
1052 resolution, I find that this resolution gives a license to
1053 really go all over the world. May I read the resolution?

1054 "The Committee is authorized and directed to conduct a
1055 full and complete investigation and study of (1) the major
1056 adverse effects of current population growth throughout the
1057 world and their implications for the United States".

1058 As I heard Mr. Scheuer testify, more and more was I
1059 disenchanted with this proposal, and more and more do I feel
1060 that he was really tesifying in opposition to H.Res. 70 as
1061 being duplicative and unnecessary.

1062 I think our Committee on International Relations is doing
1063 the job. We are deeply interested.

1064 Now, there were questions, Mr. Chairman, of what AID is
1065 really doing in this area. Our colleague from Maryland,
1066 Clarence Long, said that all we are doing is giving them
1067 money and they can do whatever they want, and if they are
1068 larger families they still take the money, and don't do
1069 anything.

1070 AID has in the past and will continue to support

1071 population policy and development projects, and family
1072 planning efforts carried out by voluntary organizations and
1073 other intermediaries whose work is acceptable to
1074 governments. AID will continue to advance demographic
1075 research. AID will train doctors and nurses in new surgical
1076 sterilization methods through such training programs as
1077 carried out by Johns Hopkins University.

1078 I might say further in budgeting for this purpose there is
1079 \$53 million for family planning delivery services, and I
1080 shall identify some of these delivery services. There is
1081 \$40.5 million for procurement of contraceptives and
1082 supplies; \$22.2 million manpower development; \$18 million
1083 for education and information; \$15.5 million for fertility
1084 control techniques and operations research; \$14.5 million
1085 for demographic data collection and analysis; \$13.5 million
1086 for population policy.

1087 Some of these services that were made available, I am
1088 sure the committee would be very interested in as to what
1089 these funds are spent on. They are spent for various and
1090 sundry-I just had that chart. Here it is.

1091 As far as contraceptives and delivery system costs, for
1092 orals there is in 1977 \$13.5 million, in 1978 \$26 million,
1093 for condoms in 1977 \$9,700,000, and in 1978 \$7.8 million,
1094 for other contraceptives such as IUD's, foams, diaphragms,
1095 and jellies, and sterilization, \$4 million in 1977, and \$6.3
1096 in 1978. Then there are also medical kits in the grand
1097 total of these delivery systems.

1098 So what I am trying to point out, Mr. Chairman, is that we
1099 are not just handing them dollars to do whatever they want
1100 with. I think AID has to the extent that the Congress has
1101 authorized it done a job in this area, and Congress just
1102 last week very wisely said we must not force upon countries
1103 family planning programs that they are unwilling to
1104 undertake. We must not have involuntary sterilization, for
1105 example. A government failed in India because they
1106 sponsored a and insisted on involuntary sterilization. I
1107 think this is a very delicate subject.

1108 I must again submit, Mr. Chairman, that this resolution
1109 does not have a termination date. It could last for a long
1110 time. It doesn't say how much it would cost. I repeat

1111 again it would be very duplicative of what various other
1112 committees do, and I know Mr. Sisk says this resolution was
1113 one that was correlating or sort of being a select committee
1114 to see that there isn't any duplication within the other
1115 areas, but particularly in the area of international affairs
1116 or worldwide, and this is what Mr. Scheuer made his pitch
1117 on, he would be duplicating what our committee, our
1118 subcommittee, and AID would be doing.

1119 Would he investigate more on what the programs are? Whom
1120 would he deal with? AID? I think that we will continue, and
1121 I know that the Chairman of the Subcommittee on
1122 International Development will continue in this area, and I
1123 submit unless this resolution is limited to domestic
1124 population planning I would have to vote against it.

1125 Chairman Delaney. Thank you.

1126 Any questions?

1127 Mr. Sisk. Mr. Chairman.

1128 Chairman Delaney. Mr. Sisk.

1129 Mr. Sisk. Let me say, Clem, you know I have the greatest
1130 respect for you, and what I think of you and the great job

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1131 you are doing. Here again I suppose my justification is
1132 really to emphasize, and this is no criticism of your
1133 committee and what it is doing or that of Mr. Lehman's
1134 subcommittee, or any other committee that might have a
1135 little piece of this action, and apparently there are I
1136 guess one or two other committees that could have some
1137 jurisdiction, but with the desperate need for additional
1138 emphasis on this subject, are you prepared to do something
1139 in your committee to go above and beyond anything
1140 heretofore?

1141 I am not blaming you or your committee, but I think some
1142 people are beginning to wake up to a very serious urgency
1143 here. Maybe you don't agree that that exists. Do you or
1144 not?

1145 Mr. Zablocki. I certainly must agree that there is an
1146 urgency to take full consideration of the population
1147 expansion and the lack of food and fiber.

1148 Mr. Sisk. Do you have any connection with the authorized
1149 programs? You just listed some. Do you feel any sense of
1150 success in connection with countries overseas where you have

1151 been working in connection with these programs?

1152 I am just trying to find out what more you could do

1153 because here again if we cannot have the select committee,

1154 as I say, with what I hope would be a little broader cross-

1155 section and, of course, a concentrated situation on this one

1156 subject, I would certainly like to see the other committees

1157 doing more than I am knowledgeable that they are doing at

1158 the present time.

1159 Go ahead.

1160 Mr. Zablocki. Let me say in our presentation book I am

1161 just reading now from there are programs, 12 in Africa, 12

1162 nations in Africa, 6 in Asia, 10 in Latin America, and 3 in

1163 the Near East.

1164 It is not only what our subcommittees are doing or our

1165 committees; it is what our agencies are doing in this area.

1166 What can we do more, if they are unwilling to have a

1167 voluntary program on their own and doing something in this

1168 regard, would be to force them. I don't think anybody in

1169 this room would advocate that we must force upon another

1170 country what we think is what is right for them.

1171 But was there any success? In the presentation book, and
1172 I will read directly from it, it says: "Evidence suggests
1173 that the sustained support for family planning programs in
1174 the LDCs has helped reduce birth rates since the late 1960s,
1175 but to achieve a replacement fertility level of
1176 approximately two children per family on an average, about
1177 65 percent of all fertile couples in most countries need to
1178 practice some form of contraception."

1179 Thus far we have been advised that at least 20 percent of
1180 the couples in these areas are practicing some form of
1181 contraception. I don't think it is for us to say that you
1182 must take programs to reach that 65 percent. It is a
1183 process of education, a process of economic well-being.
1184 Often it is referred that when there was a blackout in New
1185 York some years ago, nine months later television was off
1186 for a day or two-babies in New York multiplied.

1187 Chairman Delaney. It was a single night, about 4 or 5
1188 hours, that's all.

1189 Mr. Zablocki. I didn't narrow it down to that time limit,
1190 but I was told that nine months later the New York

1191 population grew.

1192 Mr. Sisk. I recognize, and I think my colleague from
1193 Texas brought this point out very clearly, we cannot tell
1194 Mexico or any other country specifically what to do.

1195 Again the lack of answers though is the thing that is
1196 concerning me and I just feel we just cannot continue to go
1197 along in the same old way we have been going, and what I
1198 guess I am saying to you is that if your committee is
1199 prepared to beef this thing up and maybe develop more
1200 concentration, fine. If not, I think we need a more
1201 concentrated effort which hopefully would be produced by the
1202 select committee.

1203 That is my justification, Clem; no reflection on your
1204 committee.

1205 Mr. Zablocki. Mr. Chairman, Mr. Sisk, our committee, even
1206 though I didn't always agree with them, had authorized more
1207 than any Executive Branch requested in the years. Even this
1208 particular last request we increased, as I said at the
1209 beginning, by \$14 million. So I don't think we are
1210 negligent, nor are we oblivious of the efforts that should

1211 be made in this area.

1212 Mr. Sisk. I am not accusing you of that.

1213 Mr. Zablocki. Money alone won't do it.

1214 Mr. Sisk. On the other hand, let me say because of recent

1215 conversations with the President I think the Executive is

1216 even waking up to the urgency of this problem and as late as

1217 yesterday, by the way, the President was discussing very

1218 succinctly the illegal alien problem because it was brought

1219 very vividly to his attention yesterday in California.

1220 Some of us who were with him out there, by the way, missed

1221 a vote around here yesterday. But I think the departments

1222 of Government from the President on down are beginning to

1223 recognize more and more this problem, and I just want to be

1224 certain that anything we can do to emphasize it must be done

1225 in my opinion.

1226 I thank you, Mr. Chairman.

1227 Chairman Delaney. Any further questions?

1228 Mr. Young.

1229 Mr. Young. Did you read the pamphlet that we all have

1230 here by Bob McNamara? I was just coming to the conclusion.

1231 " It now appears that a significant decline in fertility
1232 may have at last begun in the developing countries. The
1233 data are not yet fully conclusive, but the indications are
1234 that the crude birth rates have fallen over the past two
1235 decades by an average of about 6 points, or nearly 13
1236 percent.

1237 " By major region, the decline has been 6.5 points in
1238 Asia; 5.4 point in Latin America; and 2.3 points in Africa.

1239 " Further, the decline appears to have been general and
1240 widespread. It has occurred in 77 of these 88 countries for
1241 which estimates are available."

1242 I didn't read all of it.

1243 Chairman Delaney. Any further questions?

1244 Senator Pepper?

1245 Mr. Pepper. Yes.

1246 What is the jurisdiction of your subcommittee? What is
1247 the jurisdiction of your subcommittee that handles this
1248 population problem?

1249 Mr. Zablocki. The Subcommittee on International

1250 Development. The jurisdiction is to oversee the programs of

1251 AID in this area.

1252 Likewise the subcommittee that Congressman Bingham chairs

1253 on trade, and he feels he hasn't got the time or he is

1254 distracted, I am sure--

1255 Mr. Pepper. You don't have a subcommittee whose primary

1256 concern is the population problem?

1257 Mr. Zablocki. No, we would have to then have more

1258 subcommittees, and I think we do have a subcommittee that

1259 can adequately handle this and other issues in the area of

1260 development. I am sure the Subcommittee on International

1261 Development has ample opportunity and staff to delve deeply

1262 and oversee these programs.

1263 Mr. Pepper. It has been my observation over a good many

1264 years that the select committees generally concentrate more

1265 upon a given subject than the legislative committees do

1266 because they have so many other subjects.

1267 Mr. Zablocki. I must agree with you, Senator Pepper.

1268 Mr. Pepper. A select committee is charged to deal with

1269 one specific subject and they concentrate entirely on that

1270 subject.

1271 Mr. Zablocki. I agree with you, Senator. If this
1272 resolution would zero in on one particular problem or
1273 subject and would not be worldwide in scope I think I would
1274 have supported it.

1275 Mr. Pepper. Just one other question. I think it might
1276 require the attention of Mr. Scheuer, the principal author
1277 of this resolution.

1278 I find one omission from this resolution which is
1279 generally carried in select committee resolutions, that is,
1280 the committee shall not investigate matters which are
1281 already being investigated by another committee of the
1282 Congress. I don't know whether the intention was to have
1283 that limitation or not. That is not in this resolution as I
1284 see it.

1285 The other thing is that Mr. Scheuer is concerned about
1286 will the select committee hold hearings anywhere in the
1287 world. I think there would be some little doubt about it in
1288 the wording of this resolution which says--"For the purpose
1289 of carrying out this resolution the committee, or any
1290 subcommittee thereof authorized by the committee to hold

1291 hearings, is authorized to sit and act during the present
1292 Congress at such times and places within the United States,
1293 including any Commonwealth or possession thereof, or
1294 elsewhere, whether the House is in session, has recessed, or
1295 has adjourned," and so on.

1296 Ordinarily under the principle that we call in lawyers'
1297 terms *sui generis*, when you have a general word it is
1298 generally limited to the preceding words, that is, it is in
1299 the same category, which would mean in the United States or
1300 elsewhere in the United States territory or elsewhere in the
1301 United States, so if you intended to authorize hearings
1302 outside the United States I think maybe you might somewhere
1303 in th legislation clarify the language of the resolution to
1304 that effect.

1305 Thank you, Mr. Chairman.

1306 Chairman Delaney. Thank you.

1307 Mr. Latta.

1308 Mr. Latta. Thank you, Mr. Chairman.

1309 I notice that you didn't mention any of that money being
1310 used for abortions.

1311 Mr. Zablocki. Abortions are prohibited. None of the
1312 money can be used for abortions or involuntary
1313 sterilization.

1314 Mr. Latta. The Hyde Amendment?

1315 Mr. Zablocki. I think some would say the Zablocki-Hyde
1316 Amendment, anti-abortion.

1317 Mr. Latta. Have you had any support?

1318 Mr. Zablocki. The one before Mr. Hyde came here.

1319 Mr. Latta. It is still sticky.

1320 Mr. Zablocki. To the extent we can find out, yes.

1321 Mr. Latta. That is all.

1322 Chairman Delaney. Mr. Long.

1323 Mr. G. Long. Thank you, Mr. Chairman.

1324 Mr. Mitchell in his statement that he submitted for the
1325 committee, which I assume, Mr. Chairman, you are going to
1326 make part of the record--

1327 Chairman Delaney. Without objection at the proper time I
1328 will put it in.

1329 Mr. G. Long. He said:

1330 "It is also my understanding that the International

1331 Relations Subcommittee on Africa will start holding hearings
1332 on population...."

1333 Is this a part of what you are intending to do in a number
1334 of your subcommittees or is this the sole one moving in this
1335 particular field?

1336 Mr. Zablocki. Mr. Long, as you know, with the
1337 reorganization of our International Relations Committee we
1338 have four regional subcommittees. All four regions will
1339 look at population planning as part of the development
1340 assistance program. I was negligent in not pointing out
1341 that point. Asia, Africa, Europe and the Middle East, and
1342 Inter-American will look into this problem.

1343 Mr. G. Long. Thank you very much, Mr. Chairman.

1344 Chairman Delaney. Mr. Meeds.

1345 Mr. Meeds. No questions.

1346 Chairman Delaney. Ms. Chisholm.

1347 Ms. Chisholm. Mr. Long asked the same question I wanted
1348 to ask.

1349 Chairman Delaney. I am going to ask unanimous consent now
1350 that we have permission to insert in the record the

1351 statement of Parren Mitchell, the statement of Barbara

1352 Jordan, who was here and waited, and also John Ashbrook.

1353 Without objection, it is so ordered, and they may be made a

1354 part of the record.

1355 [The information referred to follows:]

1356

1357 ***** insert 2a *****

1358 Chairman Delaney. To conclude the hearing, I believe Mr.
1359 Harrington has arrived. We will hear from Mr. Harrington.
1360 Mr. Zablocki. Thank you, Mr. Chairman.

1361 Chairman Delaney. We don't have the statement of Mr.
1362 Ashbrook.

1363 Mr. Quillen. It is on its way.

1364

1365 STATEMENT OF HON. MICHAEL HARRINGTON, A REPRESENTATIVE IN
1366 CONGRESS FROM THE STATE OF MASSACHUSETTS

1367

1368 Mr. Harrington. Mr. Chairman, members of the committee, I
1369 am sorry to be late in arriving and also for keeping the
1370 committee from resolving this issue. I am
1371 characteristically one to gingerly insert myself into this,
1372 having in mind that I am an accidental legatee of that new
1373 organization just referred to by the Chairman where, as a
1374 result of some mix of arm-twisting and confusion and
1375 ambivalence in about equal proportions, I was the last one
1376 to draw an assignment on the reorganization that has been
1377 alluded to and ended up with the International Development

1378 Subcommittee, and at the time was obviously grateful for the
1379 chance.

1380 The Chairman and I last discussed this on the Floor, and I
1381 threw the ball back to him suggesting that it was a problem
1382 that, while I certainly was more than willing to address it
1383 with both appreciation for the seriousness of the subject
1384 and the origins of my chance at having that jurisdiction, I
1385 thought that it was something that can and should be given
1386 the kind of elevated importance Mr. Sisk has I think very
1387 properly pointed out, a need to have it recognized by the
1388 Congress.

1389 My problem I guess is not to restate any kind of
1390 conclusions about population excess, to go over this which
1391 has been covered substantively I think, but I guess to use
1392 this as a sort of way of engaging in, so far, less effort.
1393 At the hands of the Full Committee to suggest that the
1394 problem that I see that makes the argument of Mr. Scheuer
1395 more compelling than anything else is my belief that we have
1396 seriously short-changed the resource available to a
1397 committee that has a global jurisdiction to do anything well.

1398 I think at best, whether we talk population, or trade, or
1399 arms control, or a variety of other subjects that are
1400 literally global in their definition and compare the staff
1401 resource that is available, and I suspect looking at the
1402 performance of people that I have the greatest admiration
1403 for as far as their record, the enthusiasm and commitment to
1404 these subjects, that we only can touch on the very fringes
1405 of the very serious subjects we have, and having had some
1406 appreciation, having shared with Mr. Bolling the failure of
1407 an effort to make somewhat more sense out of how
1408 jurisdictions were apportioned around here two or three
1409 seasons ago, as long as I can call to mind the fact that the
1410 Government Operations Committee, which I also serve on, has
1411 been able to develop a resource which has roughly doubled
1412 the number of professional people that are available to do
1413 what is essentially thought to be by our definition a minor
1414 role as far as committee assignment, I see no reason at all
1415 not to join in any effort, back door or otherwise, to try to
1416 provide a greater personnel resource to begin to do a job
1417 that will get us informed, initiative-taking as far as

1418 policy, and I hope able to engage more successfully than
1419 those finite resources that we have allotted ourselves
1420 indicate we can in the kind of job or the kind of role that
1421 I think is seriously one in need of being undertaken.

1422 That runs to population. It runs to arms control. It
1423 runs anywhere you want to.

1424 I felt, and the Chairman I am sure will concur, we fought
1425 what was a losing but compromised battle when attempting to
1426 get more resource early this year for the Full Committee. I
1427 feel just as strongly today.

1428 I would like to do what I can to discharge the
1429 responsibilities that I have inherited by that mix of things
1430 I have described to you, and obviously undertake to do it in
1431 a way that I hope will satisfactorily meet the expectations
1432 that role calls for, but I see no reason at all to pull any
1433 verbal punches in suggesting I think we are seriously
1434 understaffed as far as the resource to do a job that is
1435 anything more than a surface job in most of these areas with
1436 all the vagaries of personnel commitment and resource
1437 brought to bear that we might be able to marshal from

1438 volunteers and others.

1439 So I am here today not only to support the concept and the
1440 importance of the issue, but to suggest that we need a help
1441 if we are going to touch something more than the periphery
1442 of that kind of concern.

1443 I don't know where that leaves me with the subcommittee to
1444 which I am assigned, or the standing committee, but that is
1445 close to coming to give you a mix of feelings that I have
1446 today on it.

1447 Chairman Delaney. Any questions?

1448 Mr. Quillen. You are for the resolution?

1449 Mr. Harrington. I am.

1450 Chairman Delaney. If there are no further questions I
1451 think that will conclude the hearing for this morning.

1452 Mr. Scheuer. Mr. Chairman.

1453 Chairman Delaney. Yes, Mr. Scheuer.

1454 Mr. Scheuer. I gave up the witness chair in order to
1455 permit other Members to testify.

1456 Chairman Delaney. Yes. We will take you back at some
1457 opportunity. Ordinarily we don't, but we will give you a

1458 special privilege.

1459 Mr. Bolling. Mr. Chairman, I don't want to impair the
1460 right of the gentleman from New York, Mr. Scheuer, to be
1461 heard again, but we have a relatively serious problem before
1462 us. It is going to take some additional consideration. I
1463 am a co-sponsor with Mr. Scheuer, and I am not opposed to
1464 it, but we have before us an enormous group of other
1465 requests for select committees, and I think that the
1466 decision that the committee today makes or at another time
1467 makes on this matter should be on a broader base than just
1468 this one committee, and therefore I am going to make a
1469 motion, and I don't do this to cut the gentleman off, that
1470 the Chairman of the Full Committee be requested to appoint
1471 an ad hoc committee to consider all the matters of original
1472 jurisdiction presently before this committee and that that
1473 committee be requested to report back in whatever time seems
1474 reasonable to the Chairman on this and the whole collection
1475 of other matters.

1476 I do not think that this committee is safe in making a
1477 decision on this one select committee. I think that we need

1478 to consult with the leadership, and I think that the way to
1479 get this done is to have an ad hoc committee appointed by
1480 the Chairman to examine the whole problem. I therefore make
1481 that motion now.

1482 Chairman Delaney. A committee of how many?

1483

1484 [BNG/BUSK fls CAR/COR 11:30AM]

1485

1486 Mr. Bolling. I would suggest three but I would think the
1487 chairman of the committee should have full discretion. I
1488 would suggest three.

1489 Mr. Quillen. May I be heard?

1490 I am also a co-sponsor of the resolution. It does create
1491 quite a problem for the committee. Therefore, I join the
1492 gentleman from Missouri with a request that the chairman
1493 appoint an ad hoc subcommittee.

1494 Mr. Pepper. May I ask the gentleman from Missouri, are
1495 you proposing that the subcommittee examine matters other
1496 than proposals for select committees?

1497 Mr. Bolling. I would think it would look at all matters

1498 of original jurisdiction. But we have some different things.
1499 on select committees alone. They have a reasonable job; but
1500 I think they would look at all matters of reasonable
1501 jurisdiction before the committee.

1502 We are going to have to come to some kind of committee
1503 policy. The ad hoc committee will just report to this
1504 committee in a general way as to how we should deal with
1505 this.

1506 Mr. Latta. How many requests do we have for special
1507 select committees?

1508 Mr. Bolling. There are dozens, but at least 18 different
1509 subjects including intelligence, internal security, foreign
1510 investment controls, all kinds of things. I have a whole
1511 list of 18; a whole flock here.

1512 The problem is, if we approve this in the full committee
1513 now, we are beginning to go the way of having each one go
1514 separately and go on and on without any overall policy or
1515 approach. That is the reason for the proposal.

1516 Chairman Delaney. You have heard the discussion.

1517 Mr. Pepper.

1518 Mr. Pepper. I think it is one of the critical problems
1519 facing the world right now.

1520 Mr. Bolling. I think it is one of the two or three most
1521 critical problems facing the world. I could not agree more,
1522 but I can't see how this committee would be fulfilling its
1523 responsibility if we just pop it out.

1524 Chairman Delaney. I don't think any of us realize the
1525 magnitude of this request for a select committee. When we
1526 started I did not understand myself until we got into the
1527 jurisdictional questions with all the committees involved
1528 here. This is a most important step. As the gentleman from
1529 Missouri has stated, we have a number of other select
1530 committees.

1531 I have been pressed by the intelligence committee asking
1532 for a hearing immediately. We have to establish some
1533 policy. I know the leadership has no room anywhere to put
1534 these people.

1535 Then, we have an overwhelming payroll for committee after
1536 committee. We, on the Committee on Rules, are being accused
1537 of interfering with the jurisdictions of appointing select

1538 committees.

1539 We have had testimony today that there would be at least
1540 five committees which would have to receive the report of
1541 the select committee in order to draw up legislation and
1542 have approval on it.

1543 Mr. Latta?

1544 Mr. Latta. I have been giving a little thought to the
1545 request of the gentleman from Missouri. I am a little bit
1546 reluctant to vote to give an ad hoc committee jurisdiction
1547 over all the original jurisdictional matters which might
1548 come before this committee during the session. I can see
1549 where the creation of select committees--

1550 Chairman Delaney. Only select committees.

1551 Mr. Bolling. That is all right with me. I am perfectly
1552 willing to do that.

1553 Mr. Latta. That is agreeable.

1554 Mr. Sisk. Mr. Chairman, may I make a quick comment? I
1555 have indicated strong support of Mr. Scheuer's resolution.
1556 But, hopefully, in light of some of the discussion we had
1557 this morning, the issue of this particular subcommittee that

1558 it be pursued since it is on the calendar, as one of the
1559 first items to be disposed of.

1560 Mr. Needs. Will the gentleman yield?

1561 Mr. Sisk. Yes.

1562 Mr. Needs. I agree. Something has to be done to pull it
1563 together to give it more focus and more importance in the
1564 total scheme of things. I agree with the gentleman from
1565 California.

1566 Chairman Delaney. Mr. Lott.

1567 Mr. Lott. This ad hoc committee would still have to
1568 report to the full committee. I wanted to make sure that
1569 was clear.

1570 Mr. Bolling. It wouldn't have independent authority of
1571 any kind.

1572 Chairman Delaney. On that question, if no further
1573 discussion, as many as are in favor, aye.

1574 Opposed, no.

1575 The ayes have it, the committee will appoint forthwith
1576 such an ad hoc committee.

1577 Mr. Scheuer. Mr. Chairman, I have one or two very brief

1578 points to make. First of all, let me say in any effort that
1579 we make, we would, of course, coordinate with the
1580 legislative committee involved, cooperate with them, hold
1581 joint hearings with them at which they could share the
1582 responsibility for designing and holding the hearings and so
1583 on. Assuming I have anything to do with it, which is
1584 problematical, it would be presumptuous that there be a
1585 select committee and I would have any role, but assuming
1586 both those things happen, I would make it a prime priority
1587 to work through the legislative committees.

1588 Chairman Delaney. Eventually you will only have to come
1589 back through them anyway.

1590 Mr. Scheuer. The very fact that you would stipulate this
1591 select committee would have to report to five committees
1592 indicates the complicated interrelationships not being
1593 treated now.

1594 I am sorry my distinguished Chairman from Wisconsin of the
1595 International Relations Committee did not stay, it is true
1596 to state they have made authorizations for various family
1597 planning programs, but as of the present day, they have

1598 never ever had a serious set of hearings on any aspect of
1599 the population problem. There has never been a set of
1600 hearings on how our population program should be focused,
1601 there has never been a set of hearings addressing the very
1602 real problems Ms. Chisholm raised. We know when you have
1603 programs for female education, literacy, job opportunities
1604 outside the home, maternal and health programs, all of these
1605 create a far more fertile environment for child spacing for
1606 couples, than when you simply merchandise contraceptive
1607 devices alone. It has been there the mass distribution of
1608 condoms is the key to the whole problem. There has never
1609 been a set of hearings on the operation of our AID program
1610 in operation; never a study mission abroad, to the best of
1611 my knowledge, in the International Committee on how the
1612 programs are working and what the realities are in the
1613 field.

1614 I was asked by the Science and Technology Committee last
1615 fall to represent the Congress at a conference of the
1616 International Telecommunications in Nairobi and a conference
1617 of Interpol in Ghana. Between those two, on my own time I

1618 visited six countries looking at the AID programs. In every
1619 one of those programs I was greeted with amazement and
1620 delighted by the local nationals. They were delighted to
1621 have a member of Congress looking at population programs and
1622 it was a first for them. So without casting any doubts on
1623 the workings of the International Relations Committee I have
1624 to state up to now they have not had the time or resources
1625 with all the other competing resources of their work to do,
1626 they have not been able to free up the staff to make a start
1627 as to how our own AID programs can be fine tuned to meet the
1628 objections the gentlewoman from New York made on how they
1629 can be made more acceptable to the host countries, and how
1630 they can be made more effective. It has never been done.

1631 The very discussion of this subcommittee has had the
1632 effect of raising the conscious level of the Congress.
1633 Something has already been accomplished.

1634 Chairman Delaney. I am sure I speak in behalf of the
1635 whole committee when I say we appreciate the time and effort
1636 you have shown in this legislation. Everyone in the
1637 Congress must appreciate that you have brought to their

1638 attention a most important subject which doesn't ordinarily
1639 meet their minds.

1640 Mr. Scheuer. I did prepare, in consultation with numerous
1641 people, some language stating that it would be the mandate
1642 of this select committee to investigate the matter on
1643 education, health and the willingness to participate.

1644 Chairman Delaney. I will ask you to submit that for the
1645 record.

1646 Mr. Scheuer. I submitted this last week to Chairman
1647 Diggs, Ms. Chisholm, Ms. Burke of California. They have not
1648 had time to get back to me, but I would ask unanimous
1649 consent this be included in the record.

1650 Chairman Delaney. Without objection.

1651 [The resolution referred to follows:]

1652

1653 ***** insert 3a *****

1654 Chairman Delaney. The committee will adjourn to reconvene

1655 tomorrow morning.

1656 [Whereupon, at 12:45 p.m., the committee adjourned to

1657 reconvene at 10:30 a.m., Thursday, May 19]

1658 "